Florida Stormwater Association

2020 Assessment of Stormwater Utilities and Operating Trends

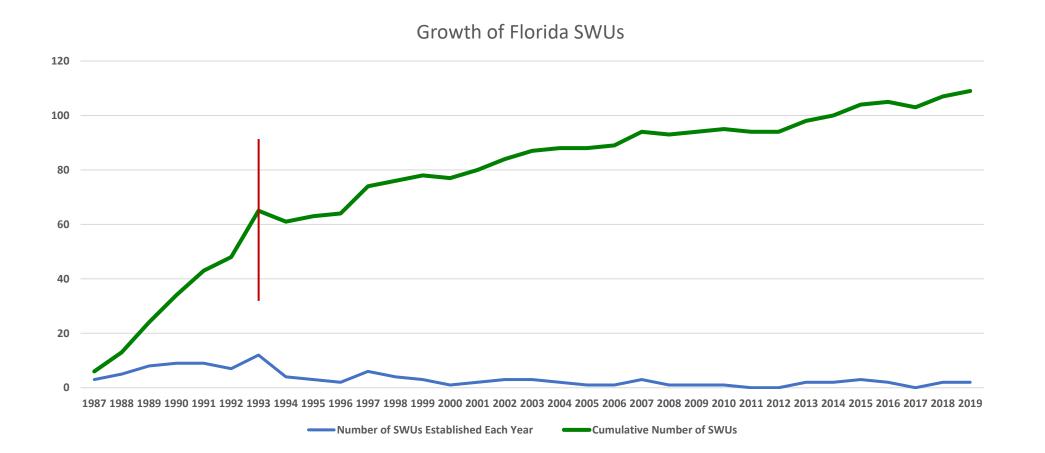
Stephen R. Lienhart, P.E. Black & Veatch Corporation

KEEP CALM AND CARRY ON

- 1. 107+ Recognized FSA Participating Stormwater Utilities
- 2. Data in the Trends is "the most current" FSA Survey Information
- 3. FSA Survey 2013 or 2014?
- 4. In the absence of all information we are focusing on 2005 2020
- 5. The even vs. odd round-off process

Utility Characteristics

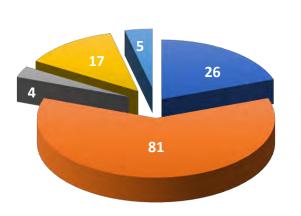
1. Growth and Timing of SWU Establishment (1-1)



Utility Characteristics

2. SWU Organization (1-2)

	Separate Department of Local Government	Combined with Department of Public Works	Combined with Wastewater Utility	Combined with other department	Authority or district separate from local government
2005	8%	64%	0%	27%	1%
2007	14%	64%	2%	19%	1%
2009	14%	63%	3%	20%	0%
2011	16%	56%	2%	25%	1%
2013	17%	61%	1%	20%	1%
2016	18%	60%	2%	17%	3%
2018	18%	63%	2%	13%	4%
2020	19%	81%	3%	13%	4%
Average	16%	64%	2%	19%	2%



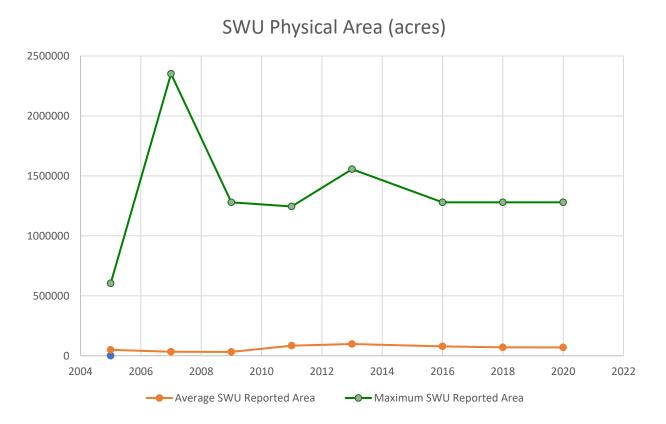
- Separate Department of Local Government - 19% Combined with
- Department of Public
- Works 61% Combined with
- Wastewater Utility -3%
- Combined with Other
 - Department 13%

Utility Characteristics

3. Physical Area Served by SWUs measured in acres (1-3)

	Minimum SWU Reported Physical Area (acres)	Average SWU Reported Physical Area (acres)	Maximum SWU Reported Physical Area (acres)
2005	6	49,423	604,889
2007	6	33,398	2,352,240
2009	6	31,889	1,280,000
2011	6	84,478	1,245,45
2013	6	98,250	1,555,840
2016	3	77,942	1,280,000
2018	3	70,243	1,280,000
2020	192	69,667	1,280,000

Average = 64,411

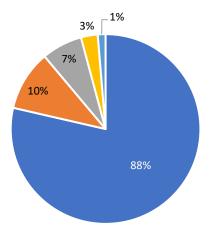


Utility Characteristics

4. Jurisdiction Served by SWUs (1-4)

	I	City and Unincorporated	d Unincorporated	Other (watershed,	Authority or district separate from local
	City Only	County	county only	other area)	government
2005	92%	3%	4%	1%	NC
2007	88%	3%	8%	1%	NC
2009	87%	4%	8%	1%	NC
2011	86%	4%	9%	1%	NC
2013	87%	2%	10%	1%	NC
2016	81%	3%	2%	17%	3%
2018	87%	5%	7%	0%	1%
2020	89%	2%	8%	1%	0%
Average	88%	3%	7%	3%	1%



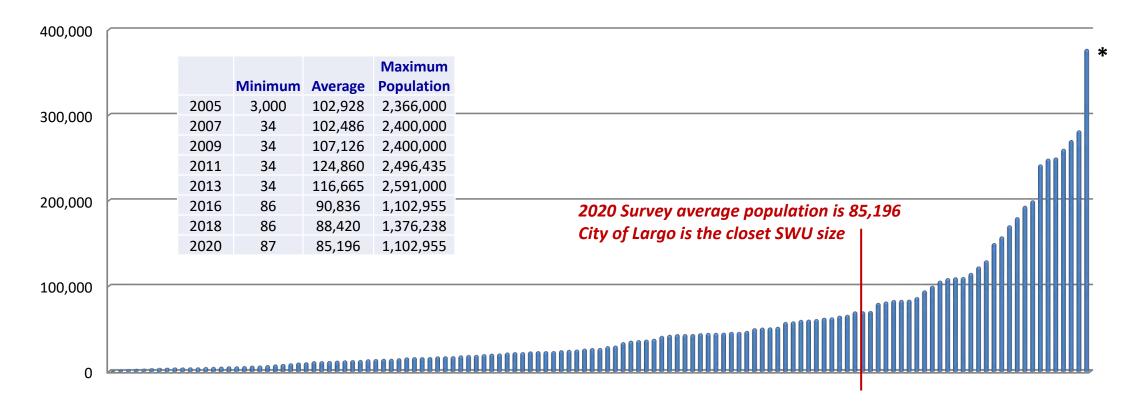


City Only

- City and Unincorporated County
- Unincorporated county only
- Other (watershed, other area)
- Authority or district separate from local government

Utility Characteristics

5. Population Served by SWU? (1-5)



The 2020 SWU Survey graphic excludes the 6 largest SWU which include Polk County (407,963), City of Miami (458,376).
Pasco County (470,391), Hillsborough County (905,007), City of Jacksonville (913,010) and Miami-Dade County (1,102,955)

Utility Characteristics

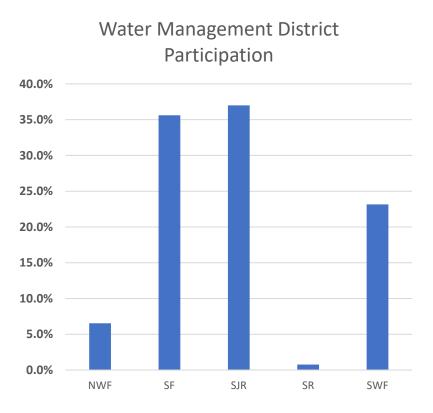
6. Accounts Served by SWUs (1-6)

		RI	RESIDENTIAL			NON-RESIDENTIAL					
	Average Total Accounts	Average Accounts	Single Family	Multi Family	Average Accounts	Business	Institu- tional	Commercial	Industrial		
2005	36,214	33,908	28,484	5,424	2,306	594	227	1,281	204		
2007	36,618	33,464	23,622	5,182	3,154	650	478	1,325	217		
2009	33,699	30,221	24,513	4,407	3,478	651	369	1,091	192		
2011	43,897	40,419	29,854	8,564	3,478	845	335	1,296	193		
2013	41,743	36,817	28,885	4,085	4,926	373	313	1,199	219		
2016	31,086	28,320	28,320	2,766	2,766	575	1,596	448	448		
2018	35,915	33,101	28,641	5,241	2,814	466	390	1,387	253		
2020	34,292	31,958	31,051	5 <i>,</i> 082	2,334	374	196	1,230	128		

Utility Fees and Rates

7. SWU Located in Water Management Districts (2-1)

	NWF	SF	SJR	SR	SWF	
1995	5%	29%	40%	0%	24%	
1997	6%	33%	41%	0%	20%	
1999	5%	28%	46%	0%	21%	
2001	3%	35%	42%	0%	19%	
2003	3%	40%	35%	1%	21%	
2005	5%	41%	32%	1%	23%	
2007	5%	39%	32%	1%	23%	
2009	5%	33%	34%	1%	24%	
2011	6%	56%	34%	1%	24%	
2013	5%	33%	36%	1%	21%	
2016	25%	32%	36%	2%	32%	
2018	6%	32%	36%	1%	25%	
2020	6%	32%	37%	1%	24%	

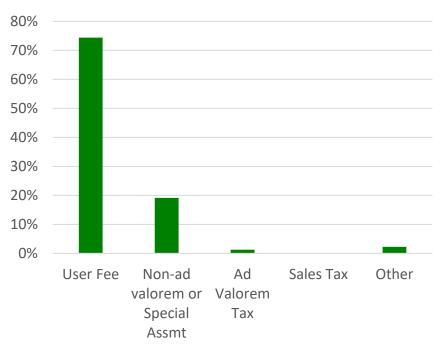


Section 2 Utility Fees and Rates

8. Basic Methodologies used for SWU Revenue Generation (2-2)

	User Fee	Non-ad valorem or Special Assmt	Ad Valorem Tax	Sales Tax	Other
2005	84%	12%	0%	0%	4%
2007	79%	18%	0%	0%	3%
2009	76%	20%	0%	0%	4%
2011	83%	15%	1%	0%	1%
2013	75%	21%	2%	0%	2%
2016	71%	3%	2%	0%	0%
2018	66%	29%	3%	0%	2%
2020	61%	35%	2%	0%	2%
Average	74%	19%	1%	0%	2%

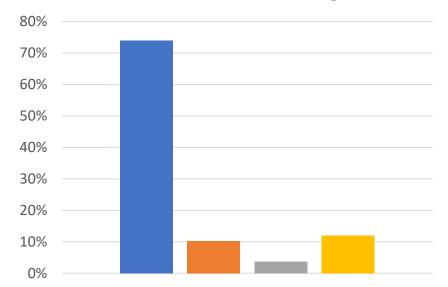




Utility Fees and Rates

9. General Basis for SWU Establishment of Fees (2-3)

	Impervious Area	Impervious and Gross Area	Gross Area + Intensity of Development	Other	
2005	81%	7%	4%	8%	
2007	72%	11%	3%	14%	
2009	71%	13%	3%	13%	
2011	83%	7%	4%	6%	
2013	76%	6%	5%	13%	
2016	70%	12%	4%	14%	
2018	69%	14%	3%	14%	
2020	70%	12%	4%	14%	
Average	74%	10%	4%	12%	



Basic Revenue Methodologies

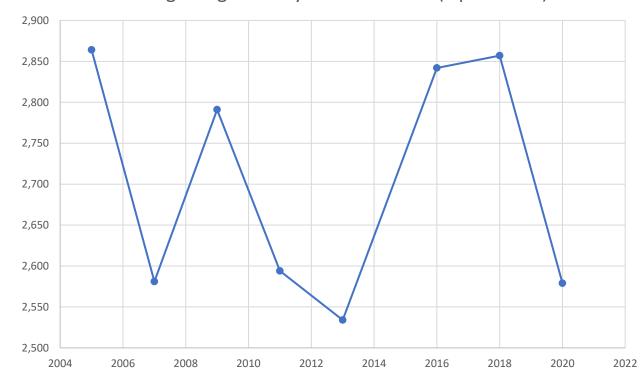
Impervious Area

Impervious and Gross Area

 Gross Area w/ Intensity of Development
Other

Utility Fees and Rates

10. Square footage of the average billing units (2-4)



Average Single Family Residence size (square feet)

Average 2020 is 2,723 square feet

	Residence
	Average size
	(square feet)
2005	2,864
2007	2,581
2009	2,791
2011	2,594
2013	2,534
2016	2,842
2018	2,857
2020	2,579
Average	2,723

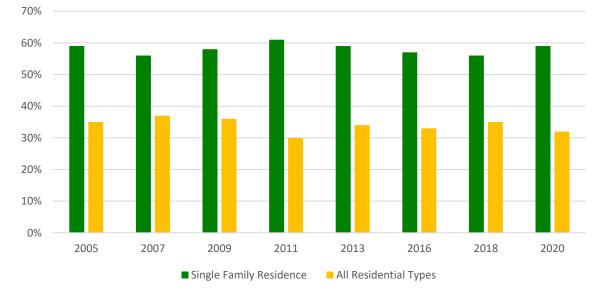
Single Family

Utility Fees and Rates

11. Establishment of the basis of an "average billing unit" for residential facilities (2-5)



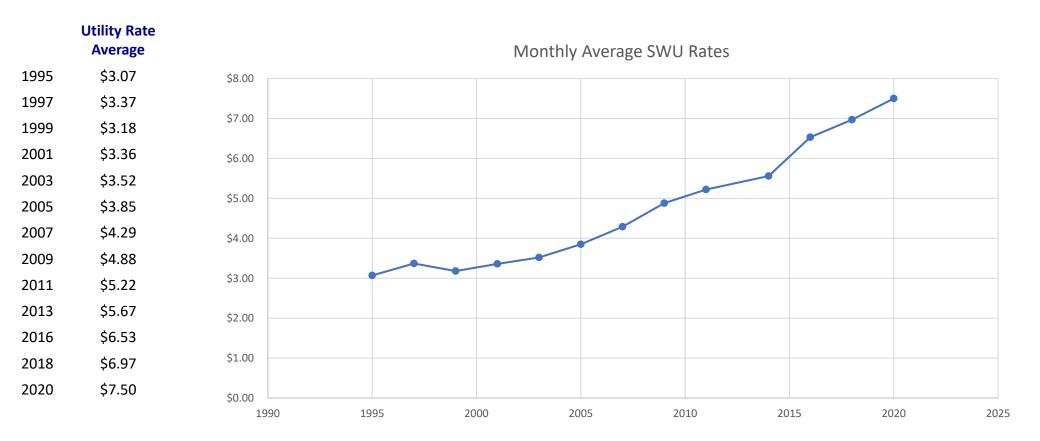
Annual Variability in the Average Residential Parcels



Residential types include single and multi-family, condominiums, mobile homes, etc.

Utility Fees and Rates

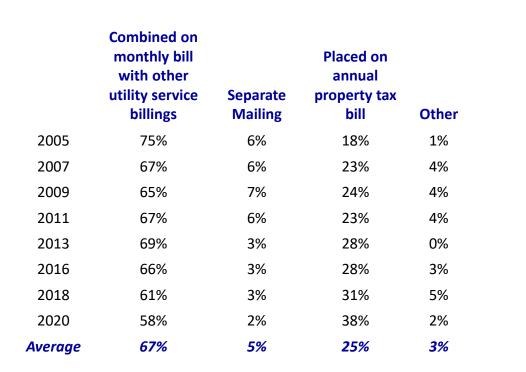
12. SWU recent range of Average Monthly Residential Rate (2-6)

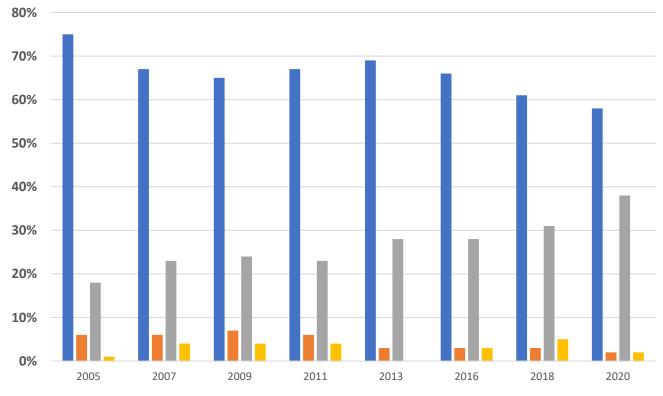


Atypical Rates include the Village of Indian Creek (\$60) and Town of Malabar (\$54) were not included in the graph

Utility Fees and Rates

13. Common methodologies for invoicing stormwater charges (2-7)





Other

Combined on monthly bill with other utility service billings Separate Mailing

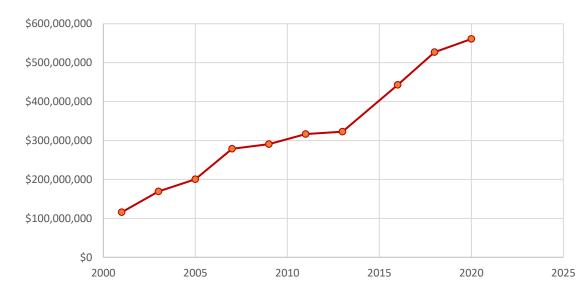
Placed on annual property tax bill

Utility Fees and Rates

14. Total Annual vs. Average Annual SWU Stormwater Revenues (2-8)

	Number of Reporting	Total Annual Revenue Generated by	Variability in Reported Total Annual	Variability in Reported Total %	Average Annual Revenue per Reporting	Reported Annual Change in	Reported Annual Change in %
	SWUs	SWU Revenues	Revenues	Revenues	SWU	Revenues	Revenues
2001		\$115,824,956			\$2,144,907		
2003		\$169,248,764	\$53,423,808	46.1%	\$2,526,101	\$381,194	15.1%
2005	74	\$200,448,474	\$31,199,710	18.4%	\$2,708,763	\$182,662	6.7%
2007	91	\$278,664,476	\$78,216,002	39.0%	\$3,062,247	\$353 <i>,</i> 484	11.5%
2009	100	\$290,723,660	\$12,059,184	4.3%	\$2,907,237	-\$155,010	-5.3%
2011	93	\$316,556,415	\$25,832,755	8.9%	\$3,403,832	\$496,596	14.6%
2013	51	\$322,769,203	\$6,212,788	2.0%	\$6,328,808	\$2,924,975	46.2%
2016	121	\$443,030,723	\$120,261,520	37.3%	\$3,661,411	-\$2,667,397	-72.9%
2018	133	\$527,064,798	\$84,034,075	19.0%	\$3,962,893	\$301,482	7.6%
2020	131	\$560,933,888	\$33,869,090	6.4%	\$4,281,938	\$319,045	7.5%





Utility Fees and Rates

15. Responsibility for paying SWU utility fee (2-9)

	Property		
	Owner	Occupant	Other
1995	53%	32%	15%
1997	54%	28%	18%
1999	51%	36%	13%
2001	56%	29%	15%
2003	64%	26%	10%
2005	56%	33%	11%
2007	62%	26%	12%
2009	59%	27%	14%
2011	61%	29%	10%
2013	59%	30%	11%
2016	59%	64%	7%
2018	63%	31%	6%
2020	65%	29%	6%
Average	58%	33%	12%

Droporty

Annual Utility Fee Responsibilities 70% 60% 50% 40% 30% 20% 10% 0% 1995 1997 1999 2001 2003 2005 2007 2009 2011 2013 2016 2018 2020 Property Owner ■ Occupant ■ Other

Utility Fees and Rates

16. Common properties that may be exempt from user fees? (2-11)

	2005	2007	2009	2011	2013	2016	2018	2020
Streets/Highways	60	72	71	65	70	90	90	97
Undeveloped land (Non-agricultural)	49	52	57	48	58	68	88	73
Railroad Rights-of-Way	48	54	57	48	51	69	69	77
Undeveloped land (agricultural)	45	46	51	43	55	63	63	68
Public Parks	29	39	37	33	37	49	49	55
Government Facilities	17	27	28	21	25	40	40	50
Airport runways and taxiways	17	19	21	18	19	29	29	29
Properties that do not discharge	6	12	13	10	15	15	15	16
Waterfront Properties	3	3	3	4	2	3	3	3
Other	13	17	16	14	19	18	18	20
None	3	7	6	7	6	15	15	12

Utility Fees and Rates

17A. Recent typical billing practices with regard to the governmentally owned properties (2-12)

		2005	2007	2009	2011	2013	2016	2018	2020	Average
Exempt										
	Federal	15	21	16	21	21	22	31	33	22.5
	State	15	21	16	21	21	23	33	35	23.1
	County	11	18	15	17	20	22	34	36	21.6
	City	14	18	15	15	20	20	35	38	21.9
	School District	15	19	15	16	24	24	37	39	23.6
	Special District	9	12	6	9	12	8	17	18	11.4
Bill and	Collect									
	Federal	38	43	34	34	34	31	51	51	39.5
	State	39	44	34	29	34	30	51	49	38.8
	County	49	51	46	42	43	36	61	58	48.3
	City	43	52	43	44	50	41	65	62	50.0
	School District	40	47	32	34	34	34	47	43	38.9
	Special District	37	58	33	32	29	34	50	50	40.4

This Table Continues on the Following Slide ightarrow

Utility Fees and Rates

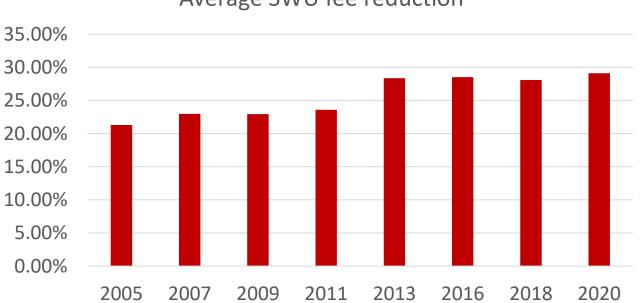
17B. Recent typical billing practices with regard to the governmentally owned properties (2-12)

	2005	2007	2009	2011	2013	2016	2018	2020	Average
Bill But Don't Collect									
Federal	2	4	4	6	6	4	8	7	5.1
State	2	3	4	6	7	5	9	9	5.6
County	0	2	1	3	3	2	4	7	2.8
City	1	2	2	2	2	3	4	6	2.8
School District	7	8	8	10	16	10	19	21	12.4
Special District	3	3	2	2	5	3	3	4	3.1
Not Billed									
Federal	6	7	9	8	9	9	15	16	9.9
State	6	8	10	10	10	9	15	17	10.6
County	4	7	7	6	7	9	13	14	8.4
City	7	9	12	7	7	9	14	14	9.9
School District	5	5	7	8	5	7	3	14	6.8
Special District	6	8	9	8	6	6	11	11	8.1

Utility Fees and Rates

18. Average percent reduction in the SWU utility fee for those accounts that received stormwater management credits (2-13)

	Average SWU fee reduction
2005	21.30%
2007	22.98%
2009	22.94%
2011	23.60%
2013	28.36%
2016	28.52%
2018	28.09%
2020	29.11%
Average	24.62%

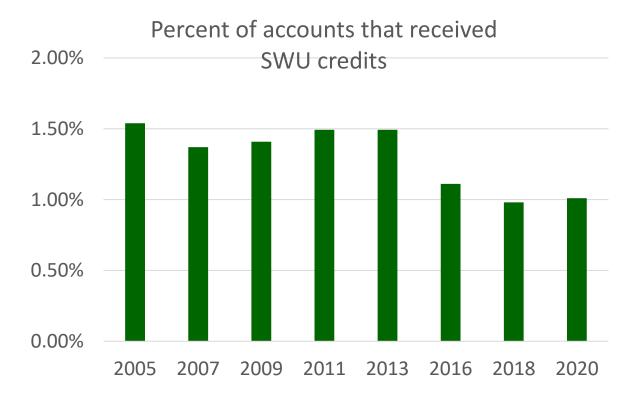


Average SWU fee reduction

Utility Fees and Rates

19. Annual number of credits received from the total number of SWU accounts (2-14)

	Total number of SWU accounts	Number of accounts that received credits	Percent of accounts that received credits
2005	74,475	1,146	1.54%
2007	126,414	1,732	1.37%
2009	188,021	2,648	1.41%
2011	255,656	3,816	1.49%
2013	253,006	3,776	1.49%
2016	337,797	3,753	1.11%
2018	357,197	3,502	0.98%
2020	358,915	3,625	1.01%
Average	227,509	2,910	1.30%



Utility Fees and Rates

20. Annual credits provided for private detention/retention facilities (2-16)

	Yes	Νο
2005	47%	53%
2007	48%	52%
2009	51%	49%
2011	56%	44%
2013	54%	46%
2016	44%	56%
2018	45%	55%
2020	48%	52%
Average	49%	51%



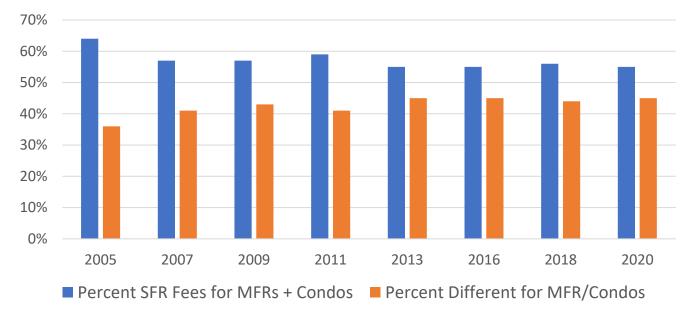
Credits Provided vs. Not Provided

Utility Fees and Rates

21. User fee for single-family detached dwellings vs. individual units in multi-family (e.g. apartments, condominiums)? 2-17

	YES	NO
	Percent SFR Fees	No Percent
	Used for MFRs +	Difference for
	Condos	MFRs+Condos
2005	64%	36%
2007	57%	41%
2009	57%	43%
2011	59%	41%
2013	55%	45%
2016	55%	45%
2018	56%	44%
2020	55%	45%
Average	57.57%	42.14%

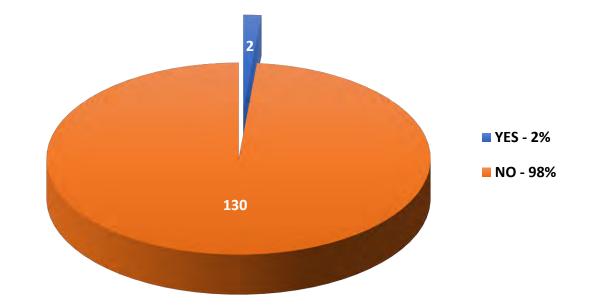
Comparison of Same vs. Different Fees for Residential Units



Utility Fees and Rates

22. Variability of user fees watershed (2-18)

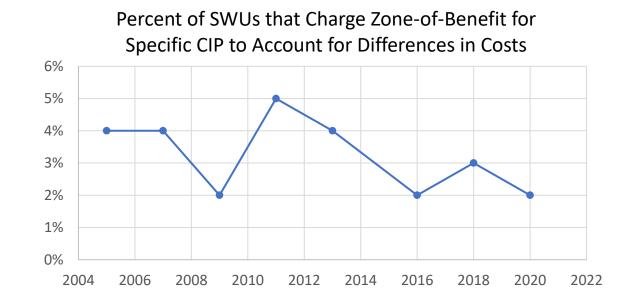
	Yes	No
2005	1%	99%
2007	2%	98%
2009	2%	98%
2011	2%	98%
2013	4%	96%
2016	2%	98%
2018	2%	98%
2020	2%	98%
Average	2.14%	97.86%



Utility Fees and Rates

23. Variability of fees charged within the "zones-of-benefit" to specific capital projects that account for differences in capital costs (2-9)

	Yes	No
2005	4%	96%
2007	4%	96%
2009	2%	98%
2011	5%	95%
2013	4%	96%
2016	2%	98%
2018	3%	97%
2020	2%	98%
Average	3.43%	96.57%

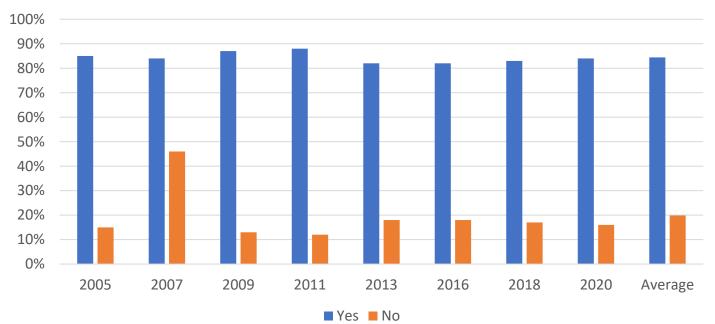


Utility Fees and Rates

24. Requirements in SWUs local codes regarding private detention/retention facilities? (2-20)

	Required	Not Required
2005	85%	15%
2007	84%	46%
2009	87%	13%
2011	88%	12%
2013	82%	18%
2016	82%	18%
2018	83%	17%
2020	84%	16%
Average	84.43%	19.86%

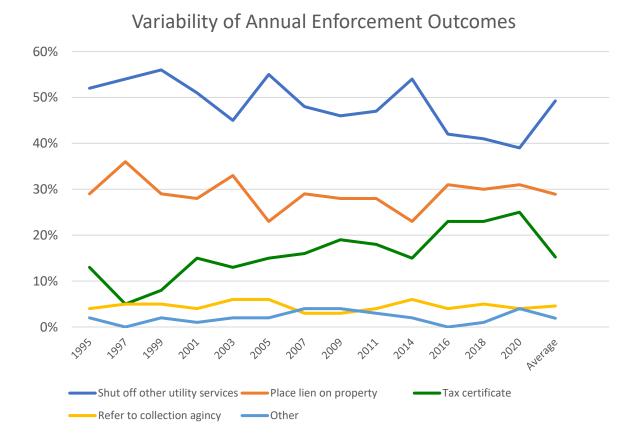
Requirement of Detention/Retention Facilities



Utility Fees and Rates

25. Methods used by SWUs to enforce collection of payments of utility charges (2-21)

	Shut off			Refer to	
	other utility	Place lien on	Тах	collection	
	services	property	certificate	agency	Other
1995	52%	29%	13%	4%	2%
1997	54%	36%	5%	5%	0%
1999	56%	29%	8%	5%	2%
2001	51%	28%	15%	4%	1%
2003	45%	33%	13%	6%	2%
2005	55%	23%	15%	6%	2%
2007	48%	29%	16%	3%	4%
2009	46%	28%	19%	3%	4%
2011	47%	28%	18%	4%	3%
2014	54%	23%	15%	6%	2%
2016	42%	31%	23%	4%	0%
2018	41%	30%	23%	5%	1%
2020	39%	31%	25%	4%	4%
Average	49.25%	28.92%	15.25%	4.58%	1.92%

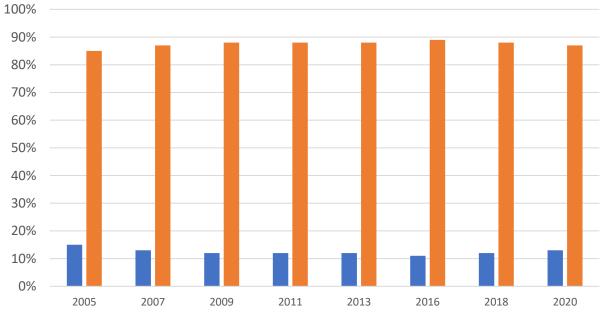


Utility Fees and Rates

26. Have your stormwater fees or assessments faced a legal challenge in court? (2-23)

	Yes	No
2005	15%	85%
2007	13%	87%
2009	12%	88%
2011	12%	88%
2013	12%	88%
2016	11%	89%
2018	12%	88%
2020	13%	87%
Average	12.43%	87.57%

Have your SWU fees been Legally Challenged?



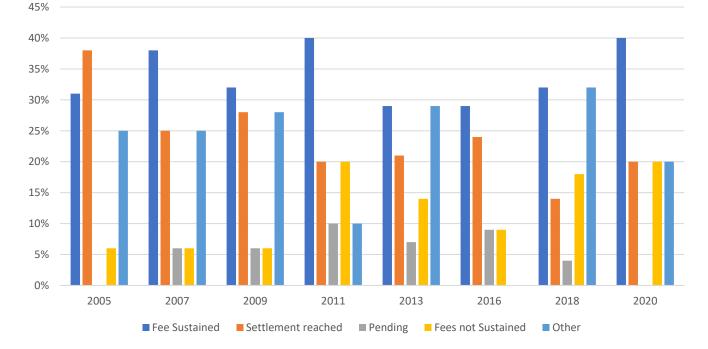
🗖 Yes 📕 No

Utility Fees and Rates

27. If your charges have been challenged in court, what was the outcome? (2-24)

	Fee	Settlement		Fees not	
	Sustained	reached	Pending	Sustained	Other
2005	31%	38%	0%	6%	25%
2007	38%	25%	6%	6%	25%
2009	32%	28%	6%	6%	28%
2011	40%	20%	10%	20%	10%
2013	29%	21%	7%	14%	29%
2016	29%	24%	9%	9%	0%
2018	32%	14%	4%	18%	32%
2020	40%	20%	0%	20%	20%
Average	34%	24%	5%	12%	21%

Annual Variability of the Outcomes of Recent SWU Court Challenges

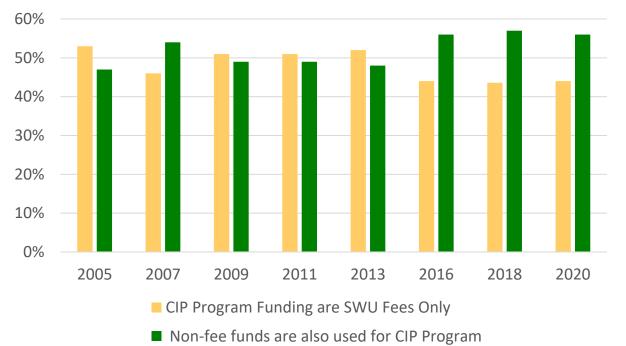


Stormwater Program

28. Assessment of SWUs stormwater capital construction program funding from stormwater fee revenues and other non-fee funds (3-4)

	SWU funds used exclusively for CIP Program projects only	
2005	53%	47%
2007	46%	54%
2009	51%	49%
2011	51%	49%
2013	52%	48%
2016	44%	56%
2018	44%	57%
2020	44%	56%
Average	48.07%	52.00%

SWUs Fee Funding vs. Non-Fee Funding



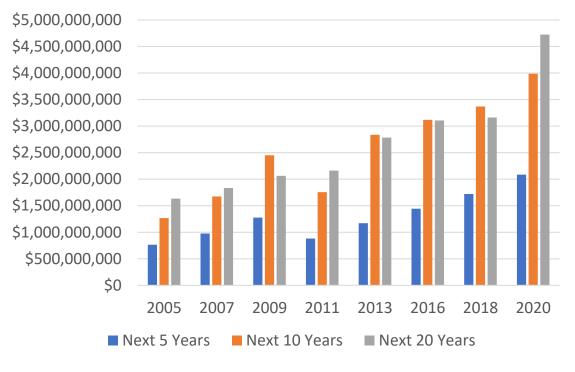
Stormwater Program

29. Estimated total capital improvement needs for stormwater management over the next 5-, 10- and 20-year periods (3-6A)

ESTIMATED TOTAL CAPITAL IMPROVEMENT NEEDS FOR STORMWATER MANAGEMENT

	Next 5 Years	Next 10 Years	Next 20 Years
2005	\$764,889,479	\$1,266,810,289	\$1,633,011,000
2007	\$976,318,633	\$1,674,743,081	\$1,833,404,000
2009	\$1,276,792,979	\$2,450,030,652	\$2,063,410,413
2011	\$881,836,850	\$1,755,300,549	\$2,163,231,999
2013	\$1,170,612,932	\$2,836,720,088	\$2,782,942,166
2016	\$1,443,660,028	\$3,118,330,701	\$3,105,498,921
2018	\$1,720,543,378	3,369,598,662	\$3,161,934,456
2020	\$2,085,770,283	\$3,986,422,129	\$4,724,944,309
Average	\$1,290,053,070	\$2,557,244,519	\$2,683,547,158

\$6,530,884,7472005 - 2020 Total Capital Needs\$10,797,136,7212020 Total Capital Needs



Estimated Total Capital Improvement Needs

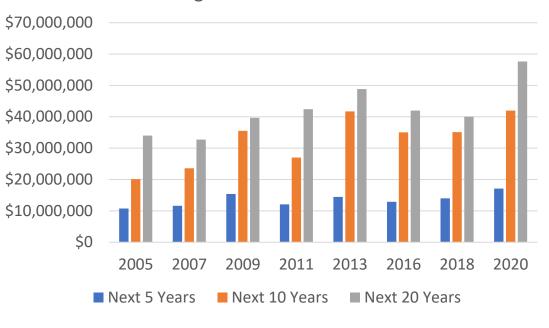
Stormwater Program

29. Estimated average needs for capital improvement needs for stormwater management over the next 5-, 10- and 20-year periods (3-6B)

AVERAGE NEED FOR EACH TIME PERIOD

	Next 5 Years	Next 10 Years	Next 20 Years
2005	\$10,733,091	\$20,108,100	\$34,021,063
2007	\$11,622,841	\$23,587,931	\$32,739 <i>,</i> 357
2009	\$15,383,048	\$35,507,691	\$39,680,969
2011	\$12,079,957	\$27,004,624	\$42,416,314
2013	\$14,452,012	\$41,716,472	\$48,823,547
2016	\$12,889,822	\$35,037,424	\$41,966,202
2018	\$13,988,158	35,099,986	\$40,024,487
2020	\$17,096,478	\$41,961,338	\$57,621,272
Average	\$13,530,676	\$ 32,502,9 46	\$ 42,161,651

\$88,195,273	2005 - 2020 Average Needs
\$116,679,088	2020 Average Needs



Average Need for Time Period

30. Recent assessments of stormwater fee revenues versus the anticipated needs of SWUs for Administration programs and their requirements (3-18A)

Not

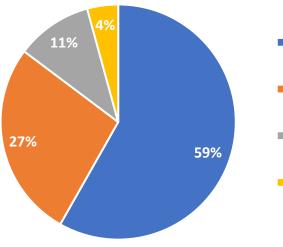
Section 3

Stormwater Program

Administration Programs

Time Period	Adequate to meet all needs	Adequate to meet most needs	Adequate to meet most urgent needs	adequate to meet urgent needs
1995	51%	13%	10%	8%
1997	64%	21%	6%	9%
1999	69%	22%	4%	4%
2001	56%	26%	12%	5%
2003	63%	23%	11%	3%
2005	63%	24%	7%	6%
2007	63%	23%	12%	5%
2009	63%	23%	11%	3%
2011	55%	36%	8%	1%
2013	53%	37%	10%	0%
2016	55%	32%	10%	3%
2018	55%	32%	10%	3%
2020	56%	44%	27%	6%
Average	59%	27%	11%	4%





 Adequate to meet all needs

- Adequate to meet most needs
- Adequate to meet most urgent needs
- Not adequate to meet urgent needs

30. Recent assessments of stormwater fee revenues versus the anticipated needs of SWUs for Operation and Maintenance programs and their requirements (3-18B)

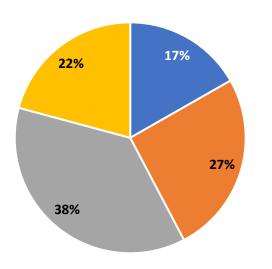
Section 3

Stormwater Program

Operations & Maintenance Programs

				Not
		Adequate to	Adequate to	adequate to
Time	Adequate to	meet most	meet most	meet urgent
Period	meet all needs	needs	urgent needs	needs
1995	10%	10%	36%	44%
1997	13%	20%	46%	24%
1999	18%	18%	42%	22%
2001	12%	20%	42%	25%
2003	14%	17%	49%	20%
2005	21%	20%	49%	27%
2007	20%	21%	43%	27%
2009	14%	17%	49%	25%
2011	11%	25%	36%	20%
2013	22%	44%	27%	28%
2016	25%	49%	27%	7%
2018	25%	41%	27%	7%
2020	22%	44%	27%	6%
Average	17%	27%	38%	22%

Not



Operation & Maintenance

- Adequate to meet all needs
- Adequate to meet most needs
- Adequate to meet most urgent needs
- Not adequate to meet urgent needs

30. Recent assessments of stormwater fee revenues versus the anticipated needs of SWUs for Capital **Improvement programs and their requirements** (3-18C)

Not

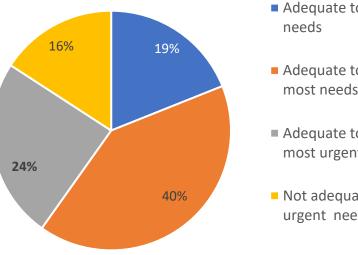
Section 3

Stormwater Program

Capital Improvement Programs

Time Period	Adequate to meet all needs	Adequate to meet most needs	Adequate to meet most urgent needs	adequate to meet urgent needs
1995	26%	39%	21%	13%
1997	24%	53%	8%	14%
1999	27%	56%	10%	6%
2001	17%	47%	25%	10%
2003	23%	50%	22%	6%
2005	24%	50%	19%	9%
2007	17%	40%	25%	10%
2009	22%	50%	22%	6%
2011	24%	45%	23%	8%
2013	9%	25%	33%	33%
2016	10%	23%	36%	31%
2018	10%	23%	27%	31%
2020	10%	23%	41%	26%
Average	19%	40%	24%	16%

Capital Improvement Program



Adequate to meet all

Adequate to meet most needs

Adequate to meet most urgent needs

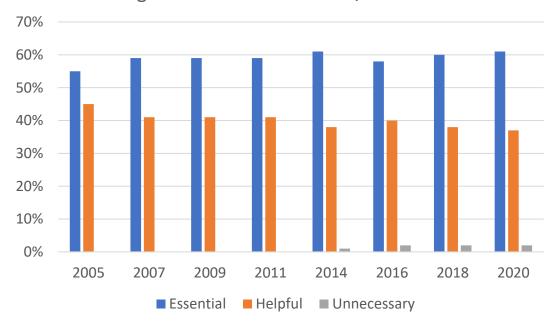
Not adequate to meet urgent needs

Public Information Effort

31. SWUs have assessed the importance and refined the degree of essential value for using Public Information, as summarized in recent years (4-1)20

	Essential	Helpful	Unnecessary
2005	55%	45%	0%
2007	59%	41%	0%
2009	59%	41%	0%
2011	59%	41%	0%
2014	61%	38%	1%
2016	58%	40%	2%
2018	60%	38%	2%
2020	61%	37%	2%
Average	<i>59%</i>	40%	1%

Measures of Importance in the SWUs to Organize Public Information/Education



Public Information Effort

32. Media have found a set of effective strategies and tools for in educating the public about utility services, program needs and financing, and citizen responsibilities (4-2)

	1995	1997	1999	2001	2005	2007	2009	2011	2013	2016	2018	2020	Total	
Brochures	73	30	65	67	54	71	74	65	67	97	97	102	862	More Effective
Social Media/Internet	45	34	64	38	33	51	64	64	72	97	97	107	766	
Neighborhood Meetings	72	38	54	57	63	55	57	54	57	75	75	51	708	
Bill Inserts	58	23	54	30	43	55	56	54	60	77	77	9	596	
Press Releases	39	43	37	42	29	35	32	37	42	58	58	66	518	
Public Hearings	46	55	20	38	34	42	41	29	38	56	56	62	517	
Public Service Announcements	28	77	33	33	21	32	30	33	36	50	50	49	472	
Public Schools	23	76	30	33	17	22	28	30	33	44	44	51	431	
Telephone Hotline	12	100	17	16	9	13	17	17	16	25	25	22	289	
Advisory Groups	22	16	20	21	16	21	22	20	21	32	32	35	278	
Speakers	14	86	13	16	10	11	12	13	16	15	15	17	238	
Other	18	41	20	23	13	18	25	20	23	30	3	3	237	Less Effective

