

# State of the Practice for Stormwater Quality Master Planning

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**Steven Peene, PhD**  
**Water Resources Principal**



FSA 2021 Annual Conference  
Friday, June 25, 2021  
11:00 AM to 11:45 AM

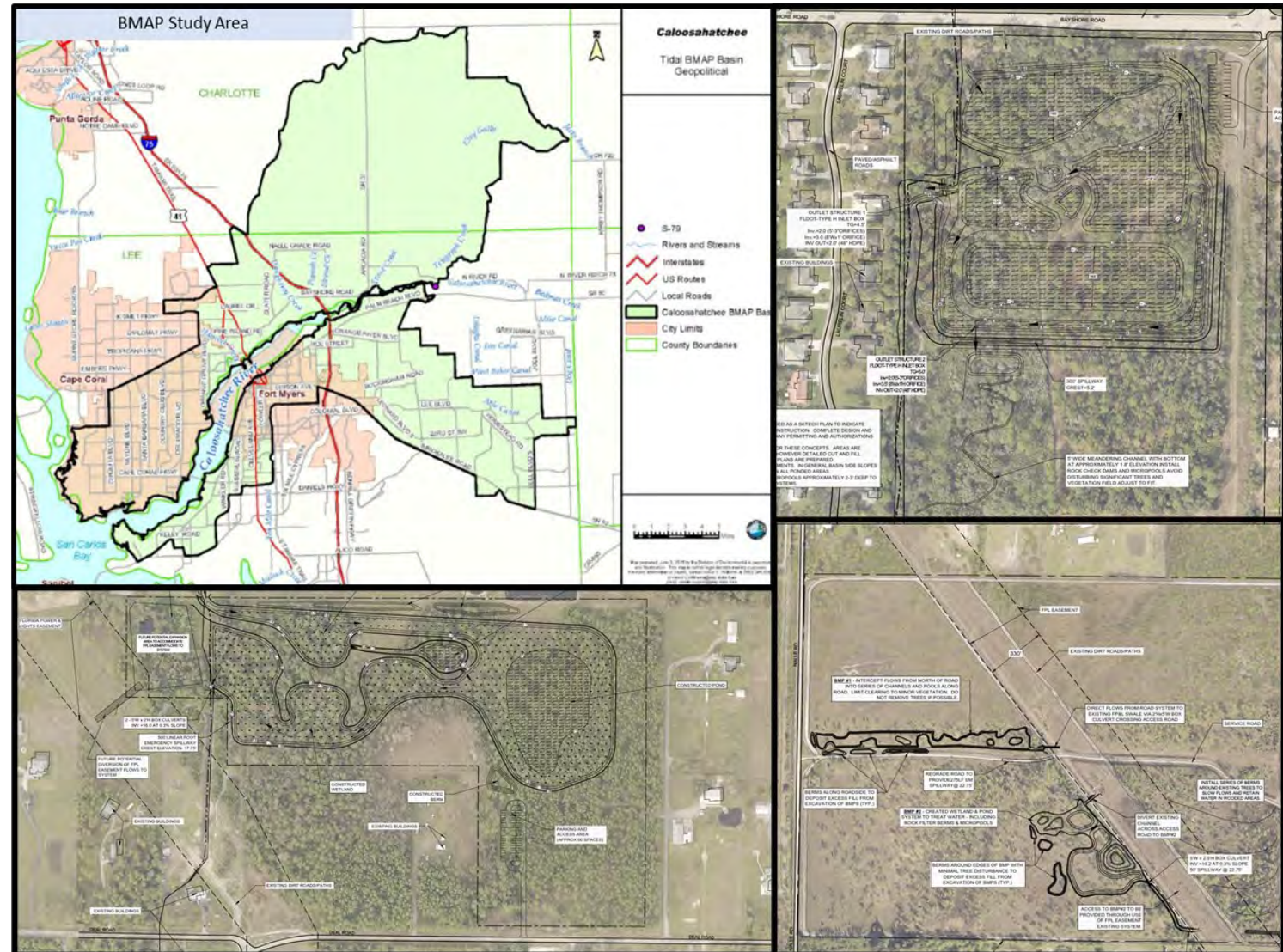


**Mark Ellard, PE, CFM, D.WRE, ENV SP**  
**Senior Principal, Water Resources**

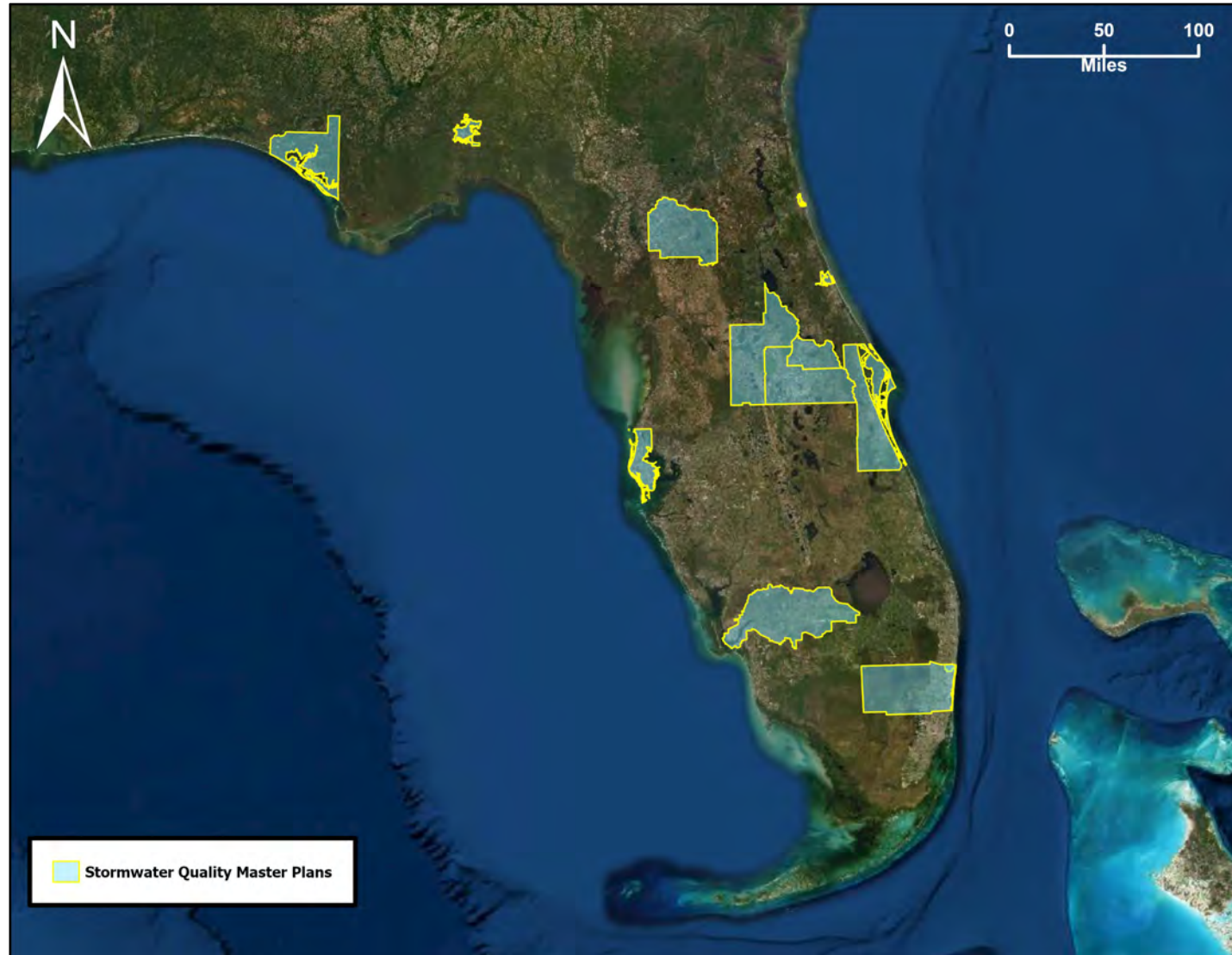


# Presentation Outline

- Identifying Hot Spots
  - Approach
  - Impairment/TMDL/BMAP
  - Data Analyses
  - Pollutant Loading
  - Opportunity
- Restoration Strategies
  - Stormwater Inventory
  - BMP Planning / Siting
  - Structural BMPs
  - Non-Structural BMPs
  - BMP Controls
  - Future Climate Impacts



# Projects Around Florida

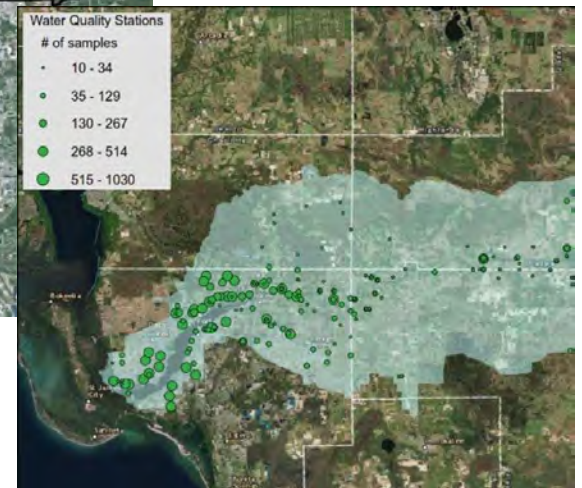
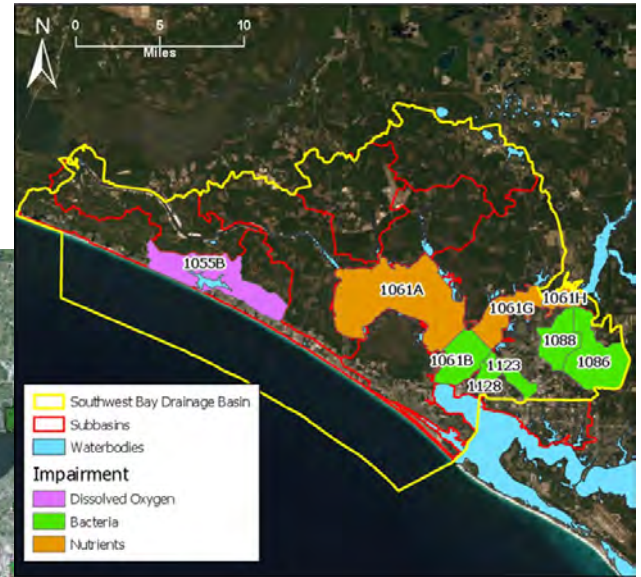
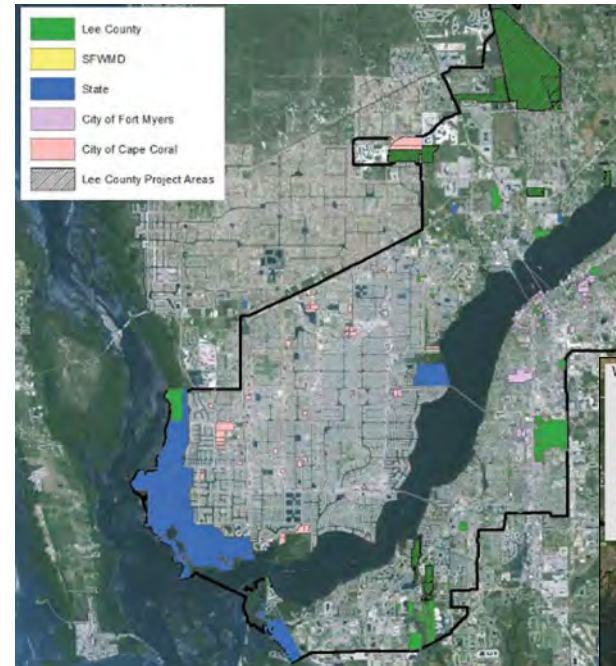
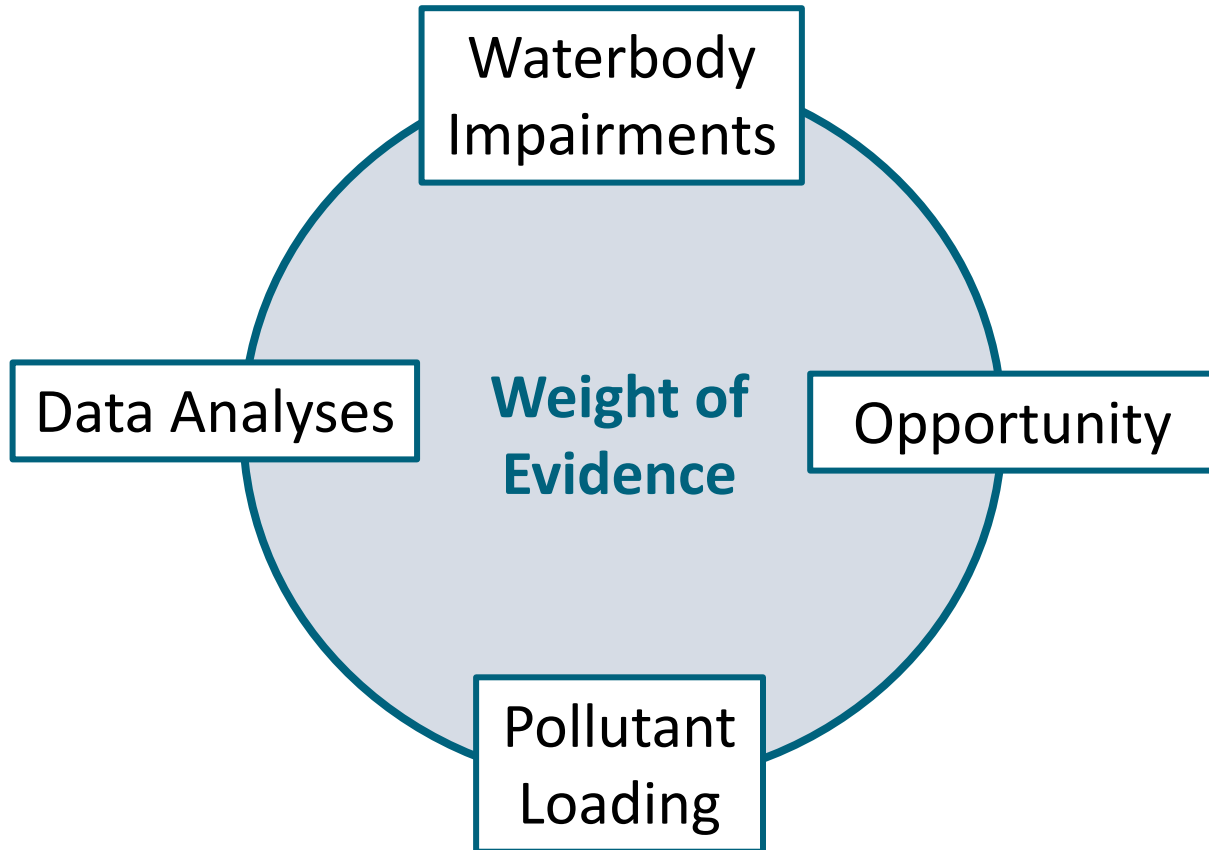


# Identifying “Hot Spots”

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- **Approach**
- Identifying Impairments/TMDLs/BMAPs
- Water Quality Data Analyses
- Pollutant Loading
- Opportunity

# Identifying “Hot Spots” – Approach

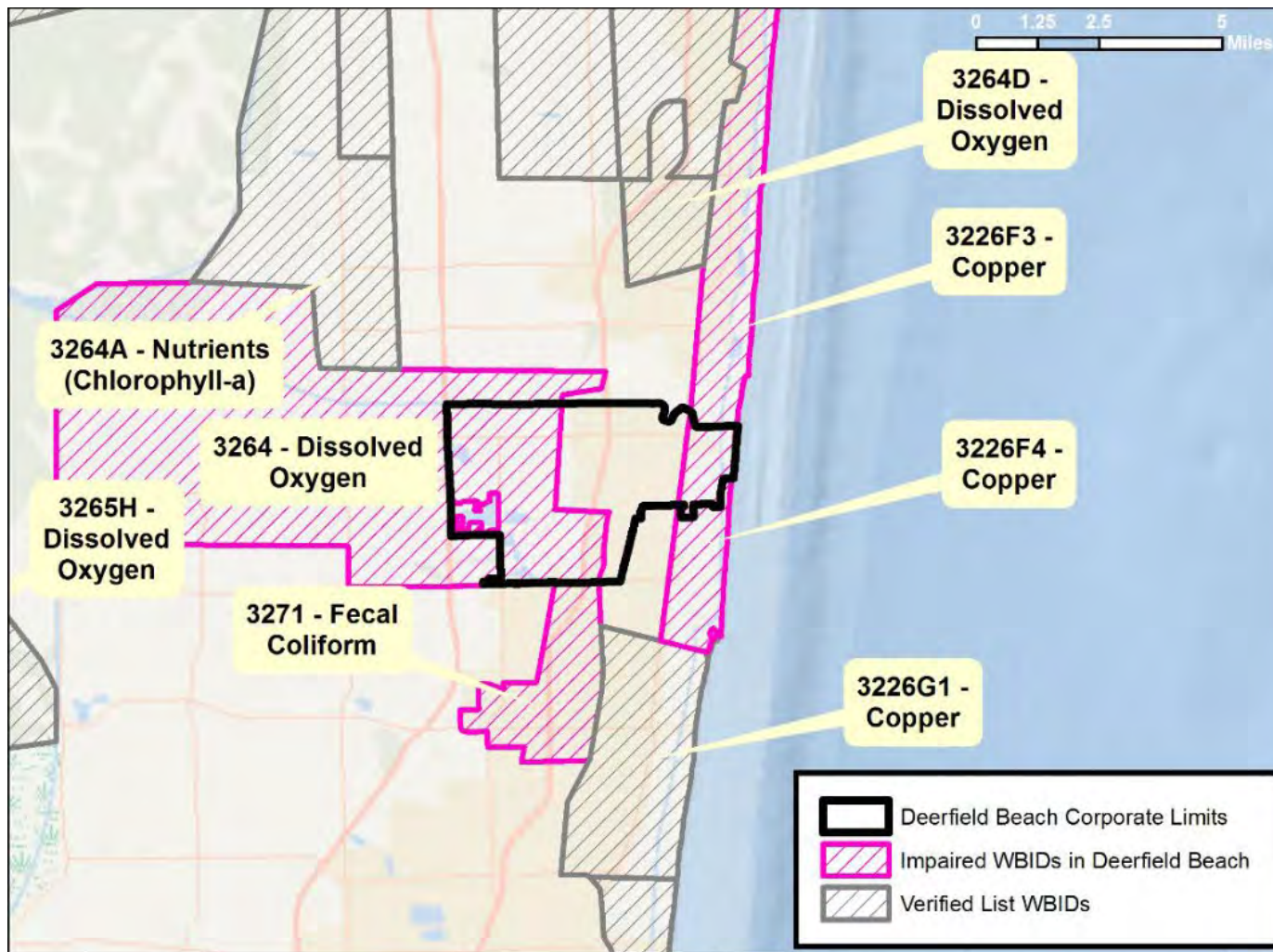


# Identifying “Hot Spots”

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- Approach
- **Identifying Impairments/TMDLs/BMAPs**
- Water Quality Data Analyses
- Pollutant Loading
- Opportunity

# Identifying “Hot Spots” – Impairments/TMDLs/BMAPs



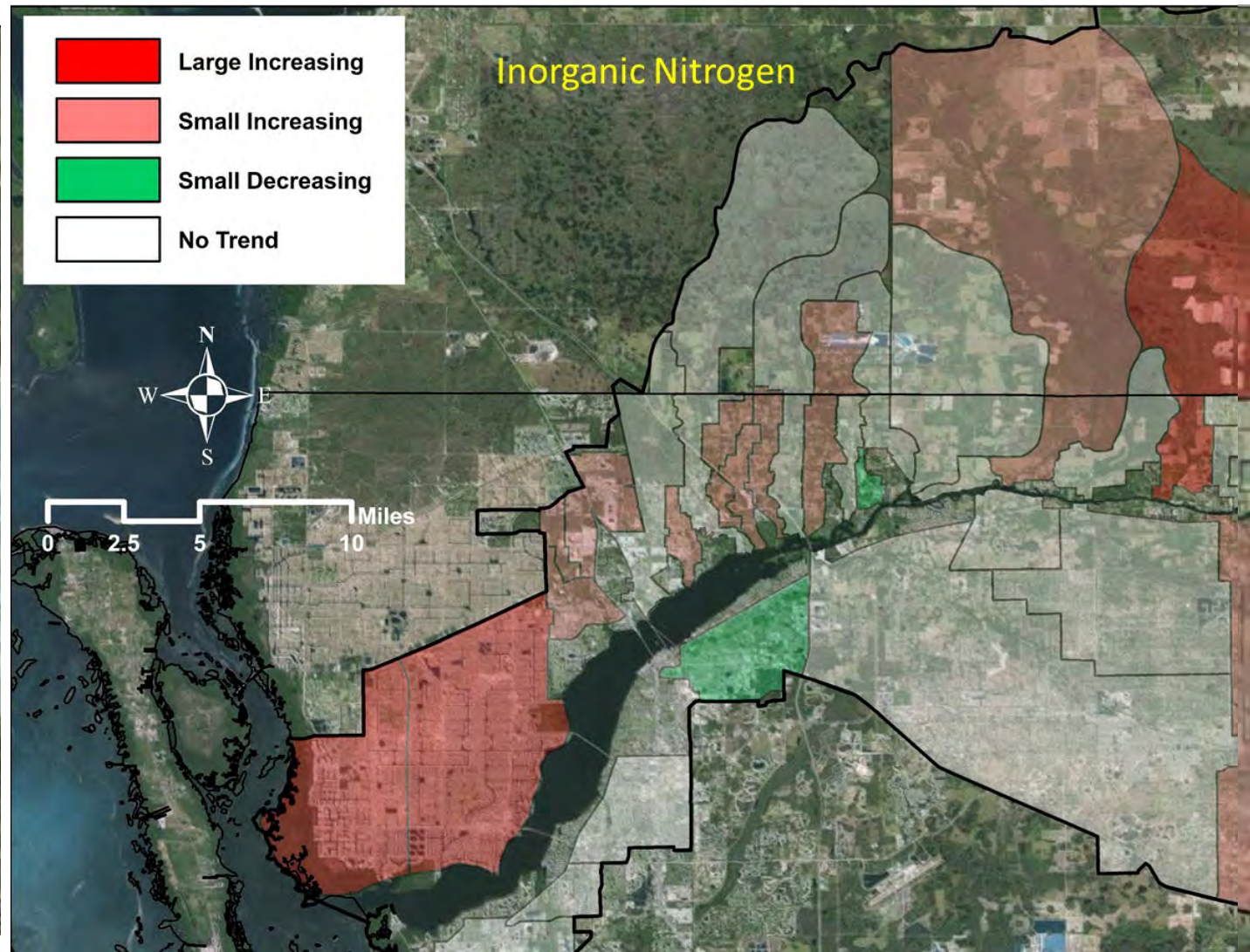
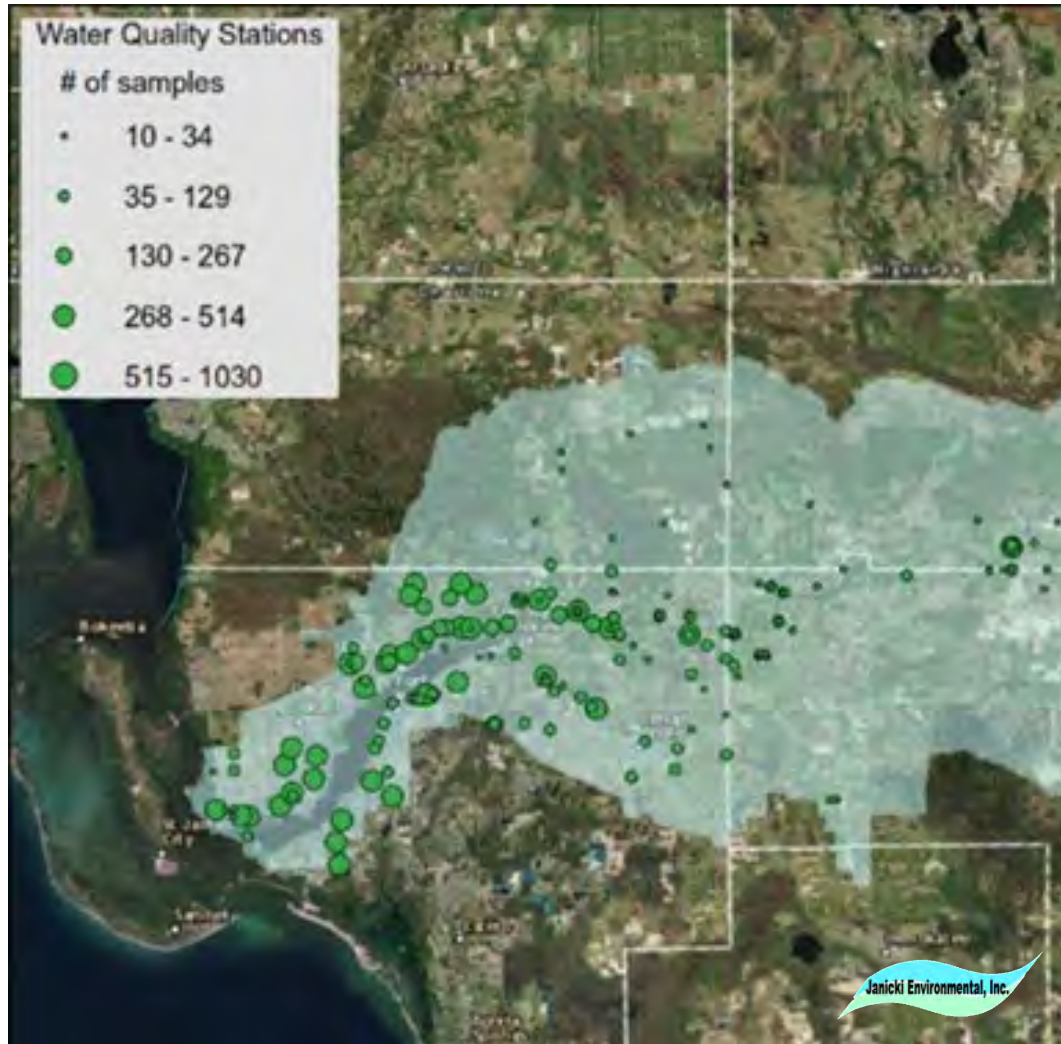
# Identifying “Hot Spots”

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- Approach
- Identifying Impairment TMDLs/BMAPs
- **Water Quality Data Analyses**
- Pollutant Loading
- Opportunity



# Identifying “Hot Spots” – Water Quality Data Analyses

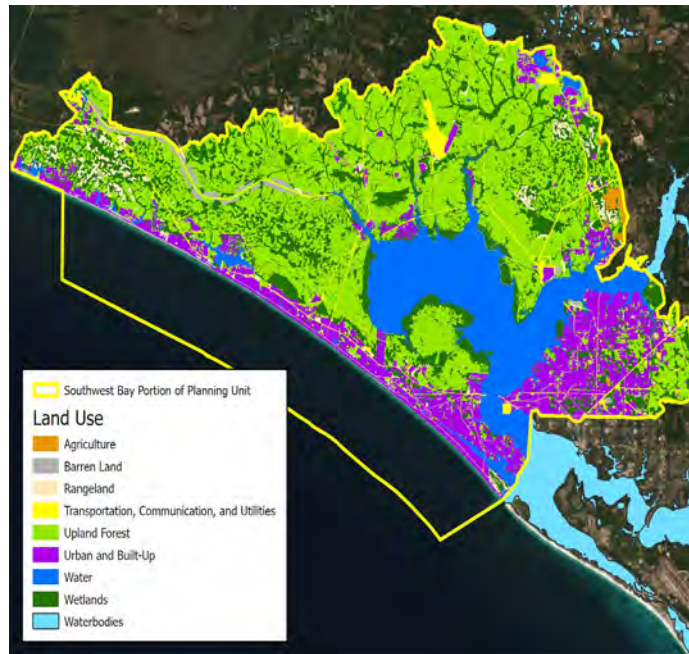
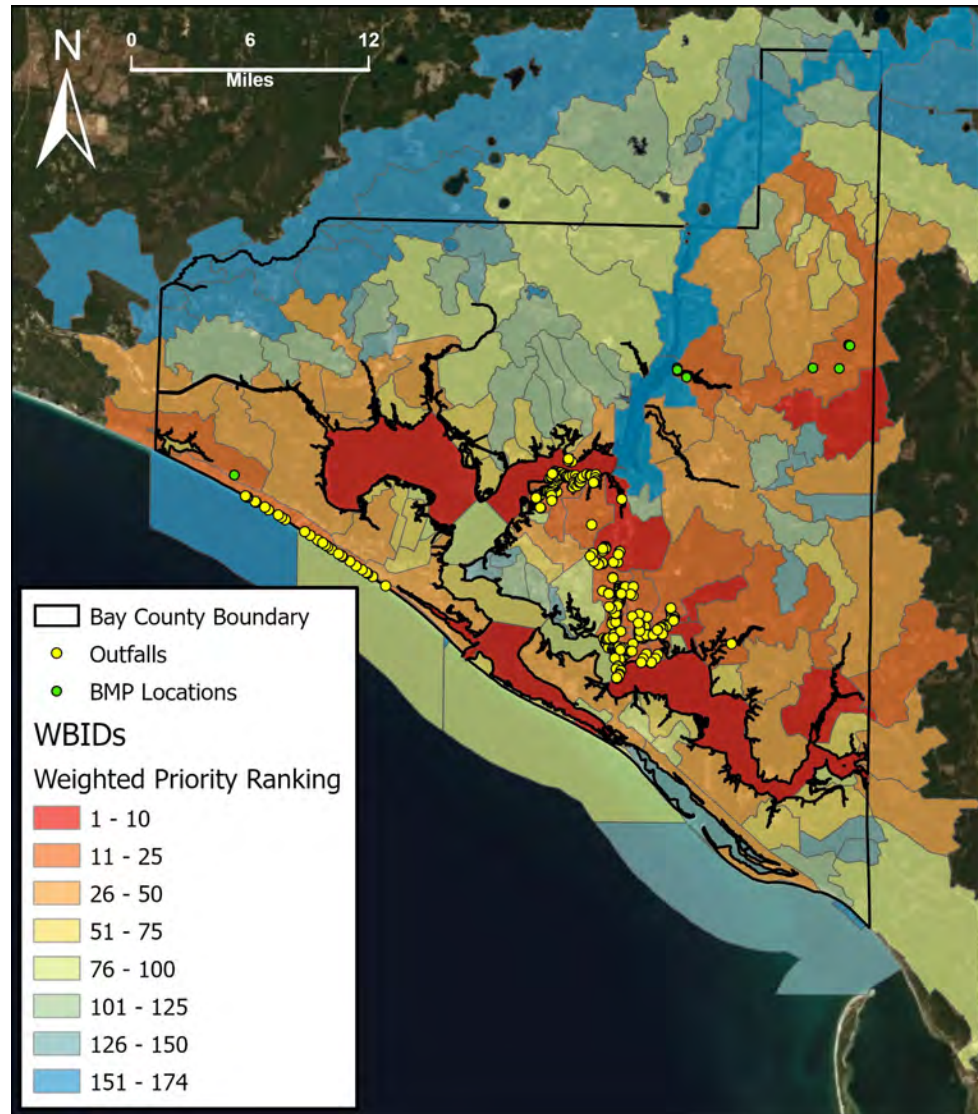


# Identifying “Hot Spots”

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- Approach
- Identifying Impairments/TMDLs/BMAPs
- Water Quality Data Analyses
- **Pollutant Loading**
- Opportunity

# Identifying “Hot Spots” – Pollutant Loading



WBID	Name	Outfalls in WBID	BMPs in WBID	Impaired? (Y/N)	Impairment	Category	Adjacent to Impaired? (Y/N)	ATM Rank
1061F	EAST BAY (EAST SEGMENT)	2	0	Y	Nutrients (TN), Bacteria	5	Y	1
1061H	NORTH BAY (NORTH SEGMENT2)	4	0	Y	Nutrients (TN), Bacteria	5	Y	2
1061G	NORTH BAY (NORTH SEGMENT1)	4	0	Y	Nutrients (TN), Bacteria	5	Y	3
1061E	ST ANDREW BAY (MOUTH)	0	0	Y	Nutrients (TN)	5	Y	4
1061A	WEST BAY	0	0	Y	Nutrients (TN), Bacteria	5	Y	5
1142	BOGGY CREEK	0	0	Y	Bacteria, Dissolved Oxygen	5	Y	6
1142A	BOGGY CREEK (SHELLFISH PORTION)	0	0	Y	Bacteria, Dissolved Oxygen	5	Y	7
1086	MILL BAYOU	14	13	Y	Bacteria	5	Y	8
1041	LITTLE BEAR CREEK (SOUTH FORK)	0	0	Y	Bacteria	5	Y	9
1111A	SANDY CREEK (SHELLFISH PORTION)	0	0	Y	Bacteria	5	Y	10

# Identifying “Hot Spots” – Pollutant Loading



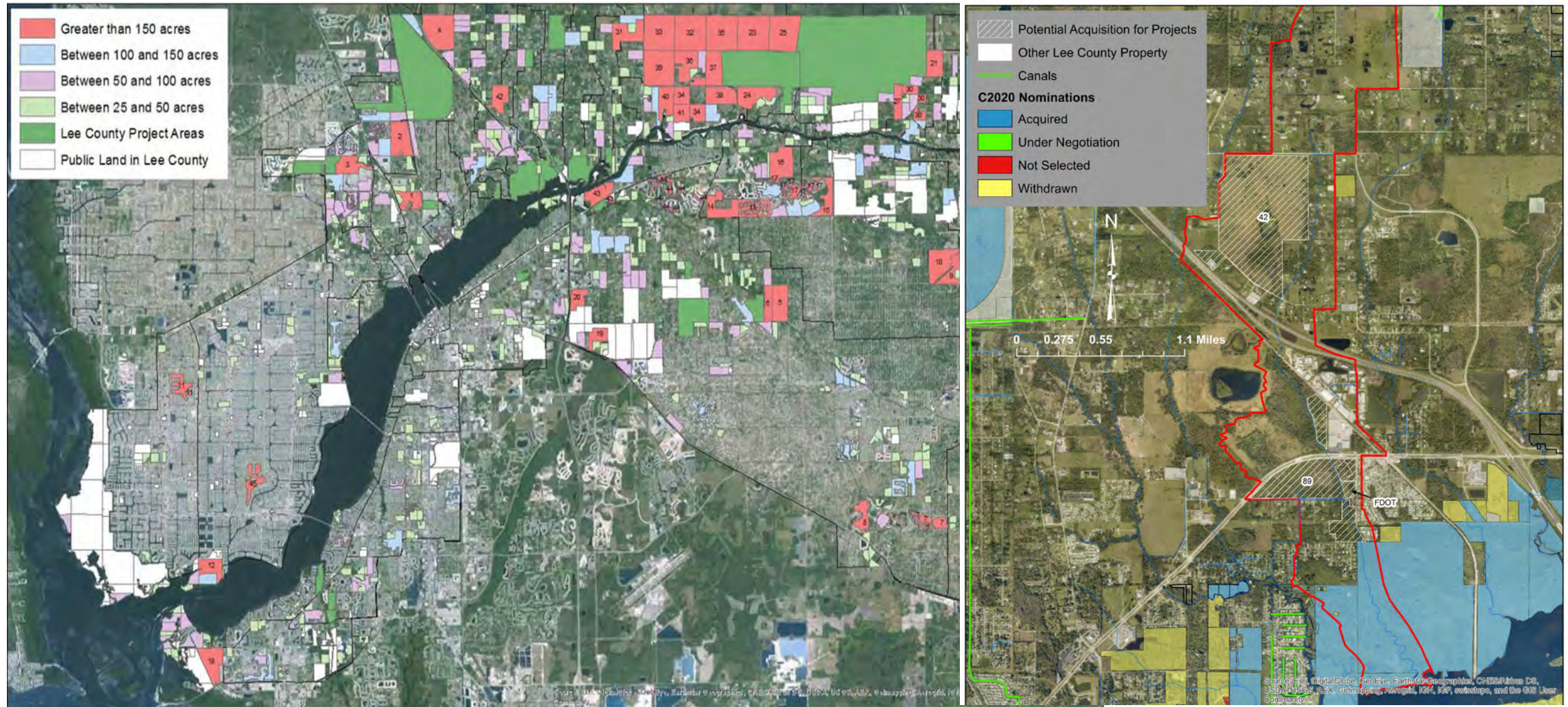


# Identifying “Hot Spots”

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- Approach
- Identifying Present Impairment Status
- Water Quality Data Analyses
- Pollutant Loading Analyses and Land Use
- **Opportunity**

# Identifying “Hot Spots” – Opportunity



# Restoration Strategies

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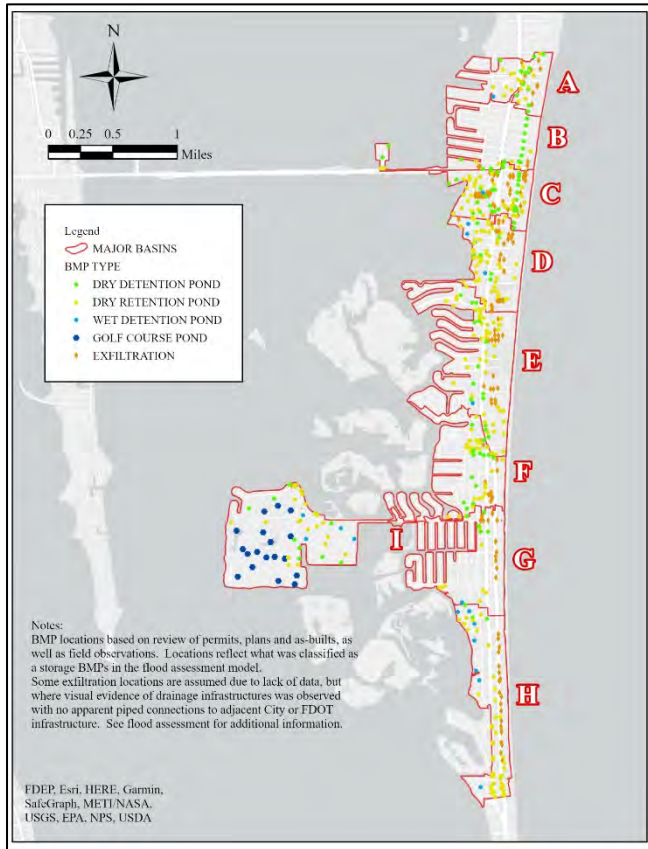
- **Stormwater and BMP Inventory**
- Large Scale BMP Planning / Siting
- Structural BMP Types, Benefits, and Challenges
- Non-Structural BMP Types and Challenges
- Real Time / Active BMP Controls
- Future Climate Impacts



# Restoration Strategies – Stormwater and BMP Inventory

## Drainage Infrastructure

- Public and private




## Impervious Area




# Restoration Strategies – Stormwater and BMP Inventory

## Orange County Stormwater Comprehensive Structural Inventory (CSI)

- NPDES Permit Requirement



engineers | scientists | innovators



### Comprehensive Structural Inventory Plan for Stormwater Infrastructure Orange County NPDES MS4 Permit

*Prepared for:*  
**Orange County – Environmental Protection Division**  
 3165 McCrory Place, Suite 200  
 Orlando, FL 32803

*and*

**Orange County – Public Works Department**  
 4200 South John Young Parkway  
 Orlando, FL 32839

*Prepared by:*  
**Geosyntec Consultants, Inc.**  
 3504 Lake Lynda Dr, Suite 155  
 Orlando, FL 32817

*and*

**EPIC Engineering and Consulting Group, LLC**  
 1511 East State Road 434, Suite 3033  
 Winter Springs, FL 32708

Project Number: FW3787  
 November 23, 2020  
 County Contract Y18-900B  
 County PO# C18900B020

1. Major outfalls
2. Detention with underdrain filter systems
3. Primary canals / secondary canals
4. Pipes / culverts
5. Ditches / conveyance swales
6. Pollution control structures
7. Underdrain filter systems
8. Exfiltration / French drains
9. Dry retention systems
10. Dry detention systems
11. Wet detention systems
12. Alum injection systems
13. Curb inlet baskets
14. Pump stations
15. Drain wells
16. Channel control structures
17. Pond control structures
18. Inlets / catch basin

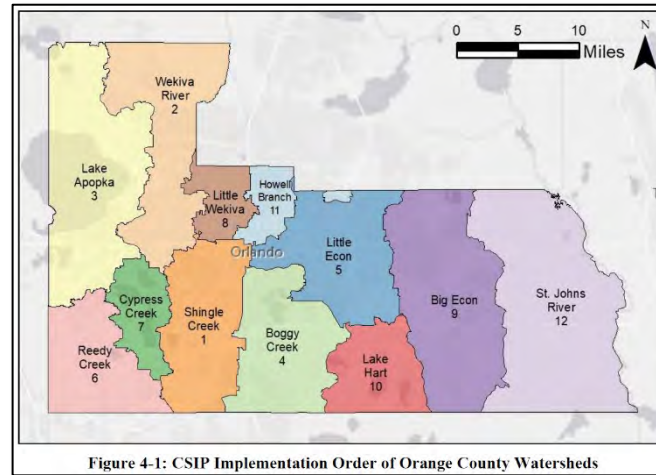


Figure 4-1: CSIP Implementation Order of Orange County Watersheds

**Table 2-5: Estimated Stormwater Infrastructure Gaps by Watershed**

Type	Count Category <sup>1,2</sup>	Watershed												TOTAL
		Big Econ	Boggy Creek	Cypress Creek	Howell Branch	Lake Apopka	Lake Hart	Little Econ	Little Wekiva	Reedy Creek	Shingle Creek	St. Johns River	Wekiva River	
Structures <sup>3</sup>	Estimated	23,860	27,613	10,892	1,814	12,998	5,220	36,636	11,105	12,015	39,690	1,616	24,902	208,361
	Inventory <sup>4</sup>	14,871	12,975	6,574	339	2,657	3,115	17,447	3,645	9,056	19,447	506	9,264	99,896
	Remaining <sup>5</sup>	8,989	14,638	4,318	1,475	10,341	2,105	19,189	7,460	2,959	20,243	1,110	15,638	108,465
	% Complete	62%	47%	60%	19%	20%	60%	48%	33%	75%	49%	31%	37%	48%
Pipes <sup>6</sup>	Estimated	19,748	23,940	8,953	1,564	10,685	4,358	31,375	9,536	10,462	34,566	1,294	20,696	177,177
	Inventory <sup>4</sup>	11,147	10,826	5,619	259	2,203	2,648	14,312	3,017	7,916	16,715	268	7,940	82,870
	Remaining <sup>5</sup>	8,601	13,114	3,334	1,305	8,482	1,710	17,063	6,519	2,546	17,851	1,026	12,756	94,307
	% Complete	56%	45%	63%	17%	21%	61%	46%	32%	76%	48%	21%	38%	47%
Secondary Canals, Ditches, Swales (miles)	Estimated	149	33	35	3	77	28	60	14	30	48	126	96	699
	Inventory <sup>4</sup>	111	17	7	0	12	4	24	6	3	24	13	8	230
	Remaining <sup>5</sup>	38	16	28	3	65	24	36	8	27	24	113	88	469
	% Complete	75%	52%	20%	16%	16%	13%	40%	42%	9%	50%	11%	9%	33%
Outfalls <sup>7</sup>	Estimated	1,091	300	411	30	196	339	571	91	463	462	147	676	4,777
	Inventory <sup>4</sup>	365	226	150	22	87	44	380	78	261	213	41	201	2,068
	Remaining <sup>5</sup>	726	74	261	8	109	295	191	13	202	249	106	475	2,709
	% Complete	33%	75%	36%	73%	44%	13%	67%	86%	56%	46%	28%	30%	43%

- Datasets that will be evaluated include the following:
- Existing County stormwater infrastructure GIS features (in format used by each of the County divisions)
  - PW-SW Watershed Consultant GIS data from PW-SW's ongoing efforts to update the Shingle Creek Watershed Stormwater Management Master Plan.
  - Survey / As Built Plans
  - Construction plans
  - Non-spatial data attributes and inspection forms/documents and pictures
  - Factsheets from County's Data Management system (DM) which are hyperlinked with County's GIS layers.
  - Aerial imagery and Google Street View / Bing StreetSide
  - Topographic Data (digital elevation models from the most recent watershed project)

**Table 4-5: CSIP Phased Implementation Schedule**

Watershed	County Fiscal Year																			
	FY 21				FY 22				FY 23				FY 24				FY 25			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
	CSY1										CSY2									
	CSY3										CSY4									
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug
Implementation Phases:																				
Shingle Creek																				
Wekiva River																				
Lake Apopka																				
Boggy Creek																				
Howell Branch																				
Cypress Creek																				
Little Wekiva																				
Big Econ																				
Lake Hart																				
Howell Branch																				
St. Johns River																				

Note: The NPDES permit cycle for Orange County is May through April.

# Restoration Strategies – Stormwater and BMP Inventory

## Pinellas County Stormwater Infrastructure Criticality Assessment

- Criticality Promotes Sustainability and Resilience
  - Guide strategies for proactive operation and maintenance
  - Prioritize long term rehabilitation of assets
  - Informs asset management plan and saves money over the long term
- Key Questions:
  - What are the factors that determine infrastructure criticality?
  - How to quantify criticality of a stormwater asset?
  - How to quantify criticality of stormwater assets relative to each other?
- Criticality = Likelihood of Failure x Consequences of Failure
  - Consequences (Impacts) – Multiple Factors Considered
    - Financial
    - Social
    - Environmental
    - Injury, Illness, Death
  - Likelihood (Vulnerability, Probability) – Multiple Factors Considered
    - Material / Condition
    - Age
    - Local Conditions
- Results provide ranking of assets for sustainable management
- Criticality can be applicable to any type of public infrastructure
  - Roads, water/wastewater, utilities, real estate

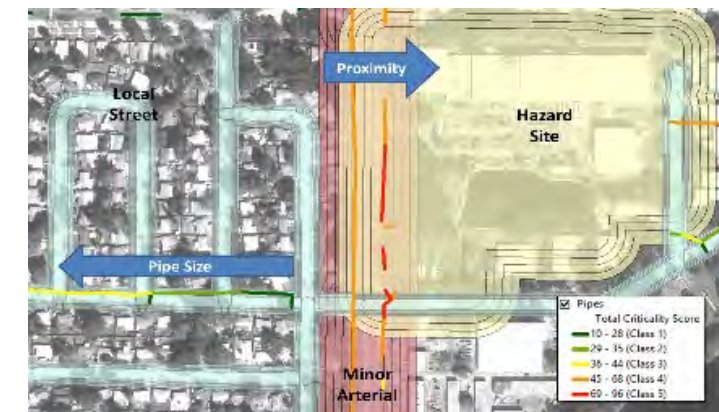
Analysis of  
Nearly  
100,000  
stormwater  
assets



Source: ASCE 2017 Infrastructure Report Card



GIS spatial weighting of assets



Criticality considered proximity to other sensitive assets and physical characteristics of asset

# Restoration Strategies

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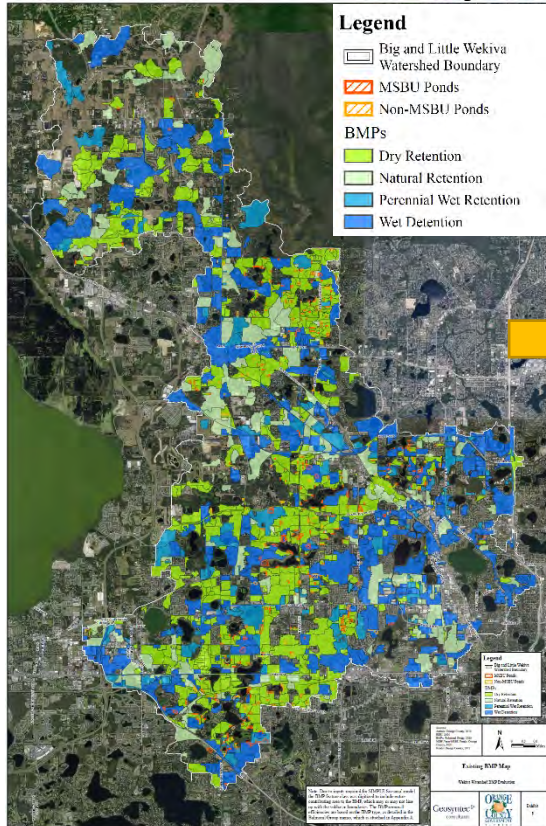
- Stormwater and BMP Inventory
- **Large Scale BMP Planning / Siting**
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# Restoration Strategies – Large Scale BMP Planning / Siting

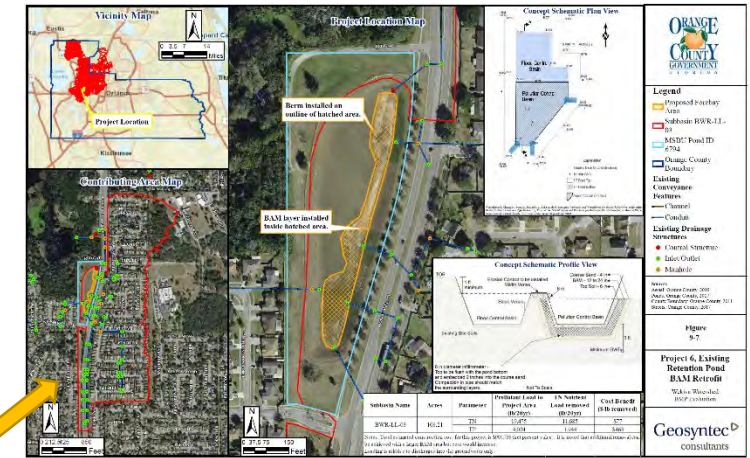
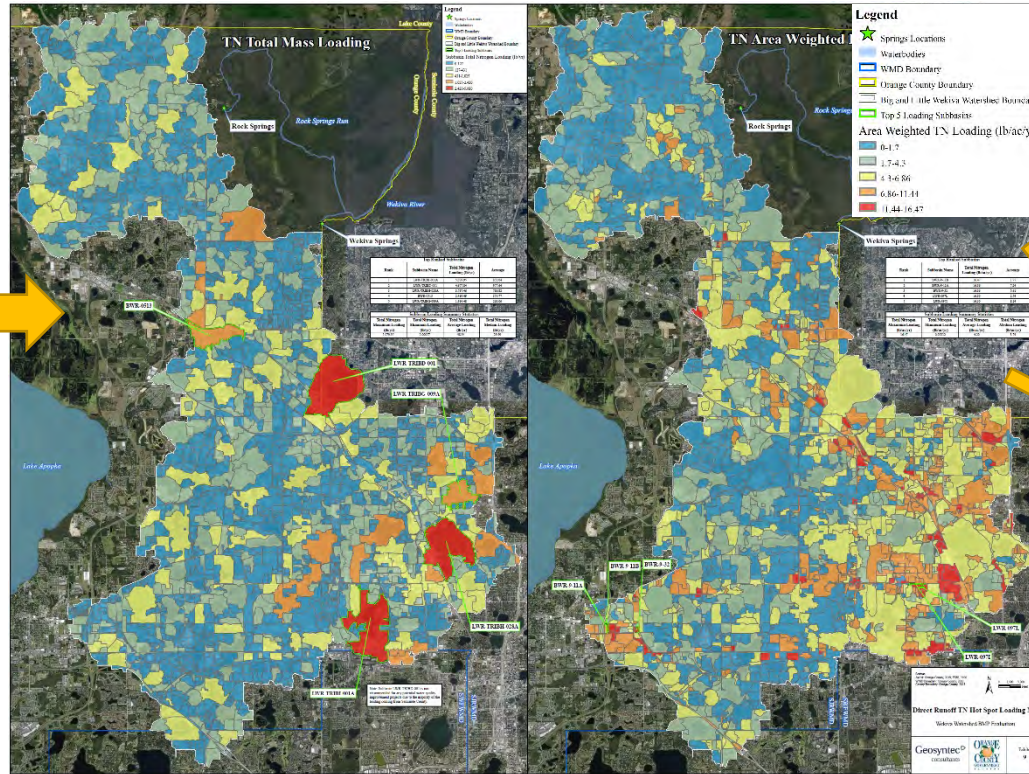
## Orange County Wekiva Watershed BMP Study

- Address TMDL BMAP goals
- Address surface, groundwater, baseflow impacts

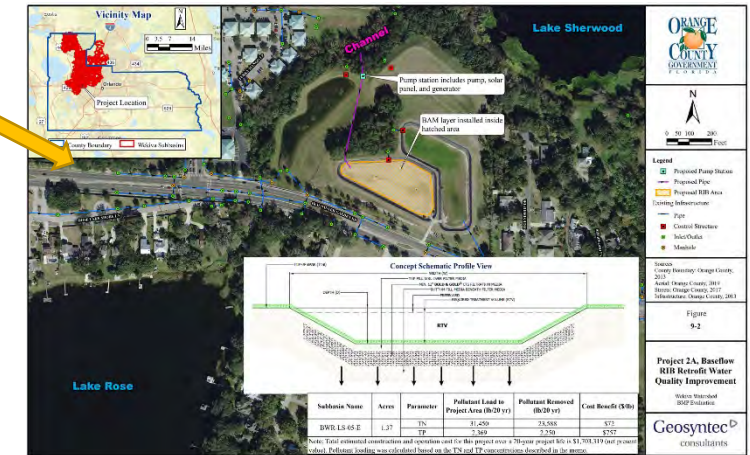
### Basin BMP Inventory



### Pollutant Load Hot Spot Analysis

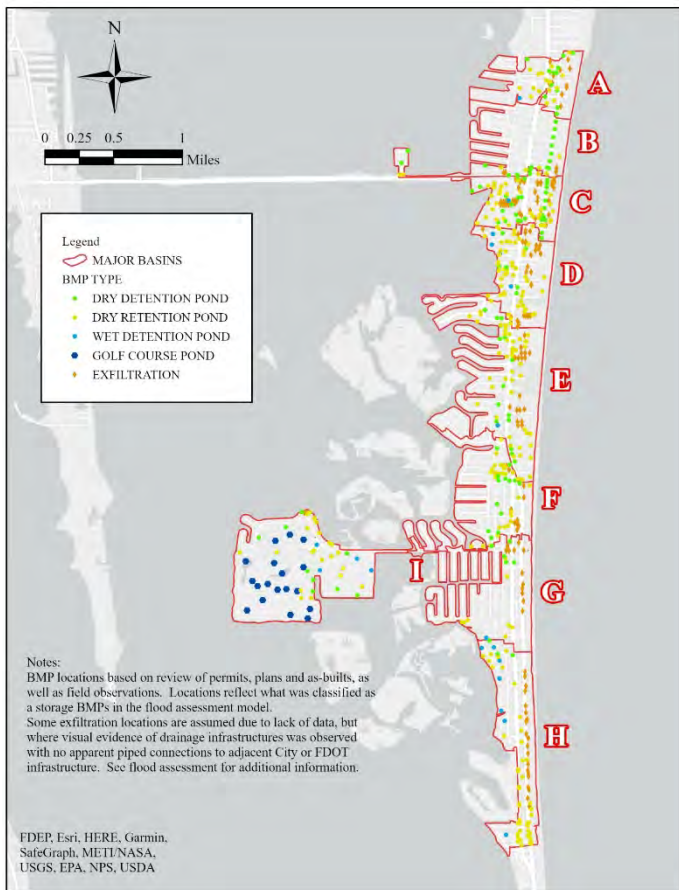


### Project Concepts

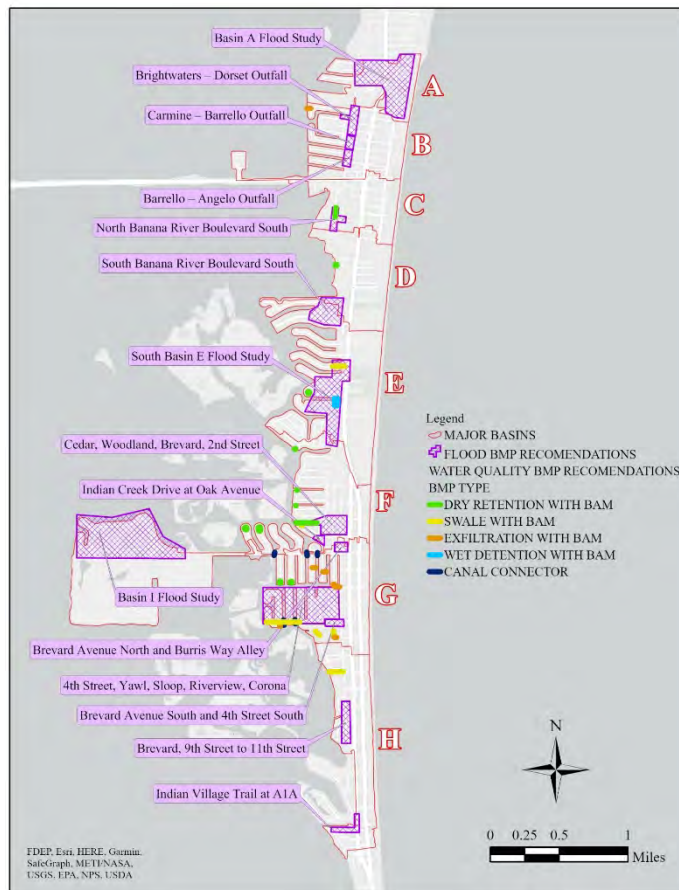


# Restoration Strategies – Large Scale BMP Planning / Siting

## Existing BMP Inventory



## CIP Recommendations



## CIP Project Details

**CIP Project WETDT-01**  
**HOLIDAY LANE WET DETENTION POND**

**Project Description:**  
 Holiday Lane Wet Detention Pond: there are small area opportunities to install small wet detention areas to treat and infiltrate runoff. Treatment can be enhanced by including BAM into the outfall structure design (upflow filter) to provide additional pollutant load reduction. This project will require the City to acquire and utilize this currently vacant parcel to provide treatment for the outfall system. The pond should include an upflow filter on the outfall structure with incorporate BAM for additional treatment.

<b>Project Development Needs:</b>	Survey, geotechnical investigation, modeling, design, permitting.
<b>Project Constraints:</b>	Possible utility conflicts, possible R/W acquisition (either easement or purchase), private property coordination.
<b>Estimated Pollutant Load Reduction:</b>	Runoff (lbs/yr): TN = 22.64, TP = 4.73, TSS = 1260.71
<b>Planning Level CIP Cost Projection:</b>	\$525,000 <b>Ranking:</b> 11

Proposed pond location at Holiday Lane

**CIP Project DRYDT-06**  
**LA RIVIERE ROAD BAM DRY POND**

**Project Description:**  
 La Riviere Road BAM Dry Pond: There are small area opportunities at the ends of streets and cul-de-sacs near outfalls to install retention areas to treat and infiltrate runoff. Treatment can be enhanced by including BAM into the retention bottom design to provide additional pollutant load reduction. For this location, it is proposed that the City utilize the cul-de-sac to provide retention.

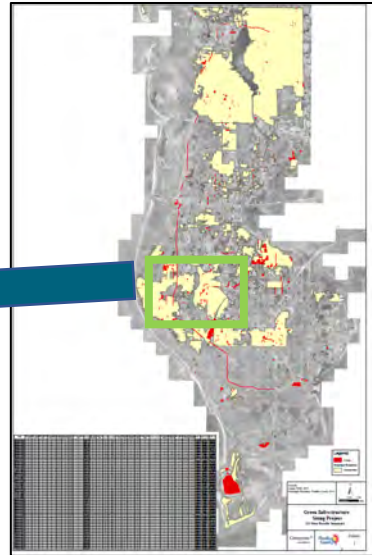
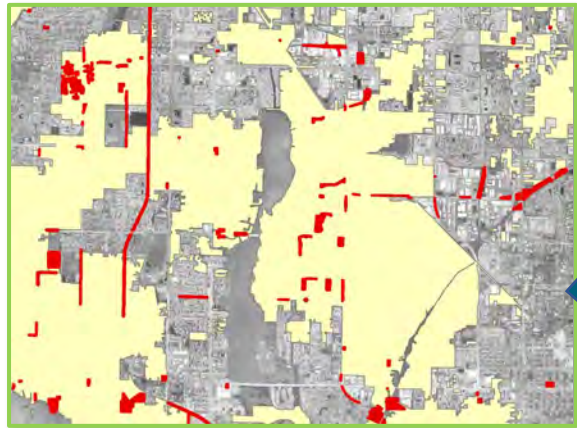
<b>Project Development Needs:</b>	Survey, geotechnical investigation, modeling, design, permitting.
<b>Project Constraints:</b>	Possible utility conflicts.
<b>Estimated Pollutant Load Reduction:</b>	Runoff (lbs/yr): TN = 13.68, TP = 2.16, TSS = 247.88
<b>Planning Level CIP Cost Projection:</b>	\$105,000 <b>Ranking:</b> 23

View of cul-de-sac on La Riviere Rd.

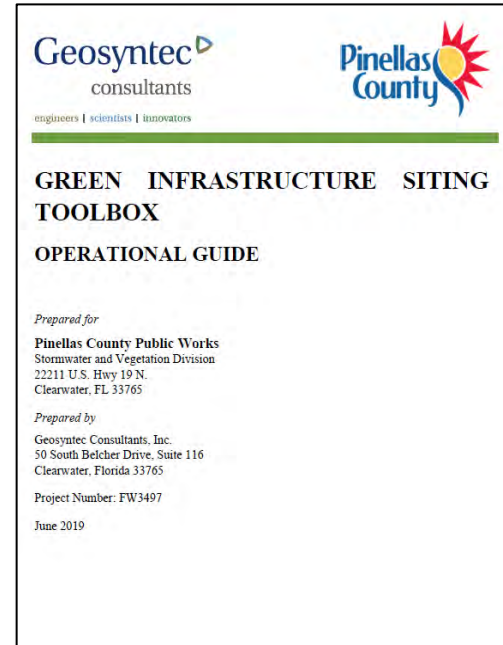
# Restoration Strategies – Large Scale BMP Planning / Siting

## Green Infrastructure (GI) Siting Tools

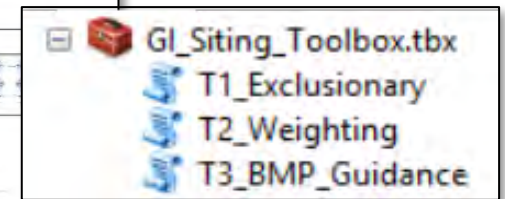
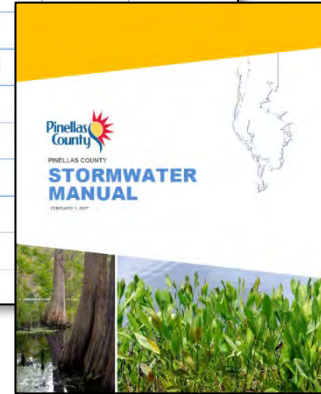
- Develop a rating and suitability framework for siting GI as part of the new GI program
  - Take into account where the COUNTY owns property or has right-of-way
  - TMDL /impaired water priority areas
  - Considering site suitability (land use, soils, water table, etc.)
- Leverage depth of GIS data resources to develop spatial analysis tool
- End result to provide framework and toolset to evaluate water quality benefits and suitability to conceptualize and prioritize future GI projects
- Produce initial list of ranked GI projects
- Top ranked projects are conceptualized as proof of concept
- Establish standardized water quality benefit evaluation procedures
- SOPs developed so COUNTY may easily replicate the results



Over 430,000 parcels plus R/W areas evaluated  
– Nearly 900 GI candidate sites identified



Structural BMPs	Structural Stormwater BMPs	Manual Section	Explicit Load Reduction Credit
SW1	Retention Basin	6.1	√
SW2	Exfiltration Trench	6.2	√
SW3	Underground Storage and Retention	6.3	√
SW4	Treatment Swales	6.4	√
SW5	Vegetate Natural Buffers	6.5	√
SW6	Pervious Pavements	6.6	√
SW7	Green Roofs with Cisterns	6.7	√
SW8	Wet Detention Systems		
SW9	Stormwater Harvesting/ Horizontal Wells		
SW10	Up-Flow Filter Systems		
SW11	Managed Aquatic Plant Systems		
SW12	Biofiltration Systems/Tree Box Filters		
SW13	Rain gardens		
SW14	Rainwater Harvesting/Cisterns		
SC15	Rainfall Interceptor Trees		



# Restoration Strategies

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- Stormwater and BMP Inventory
- Large Scale BMP Planning / Siting
- **Structural BMP Types, Benefits, and Challenges**
- Non-Structural BMP Types and Challenges
- Real Time / Active BMP Controls
- Future Climate Impacts



# Restoration Strategies – Structural BMP Types, Benefits, and Challenges

## Traditional Stormwater Strategy



Sensitive to  
Groundwater  
Table and  
Tailwater  
Elevation



Centralized One Big Stormwater Facility for  
Attenuation and Treatment

Receiving Water



# Restoration Strategies – Structural BMP Types, Benefits, and Challenges

## Distributed Hydrology Stormwater Strategy

GSI / LID → Treatment Train

### Smaller Footprint Pond



Bioretention /  
Rain Gardens



Inlet Filters /  
Modular Wetlands

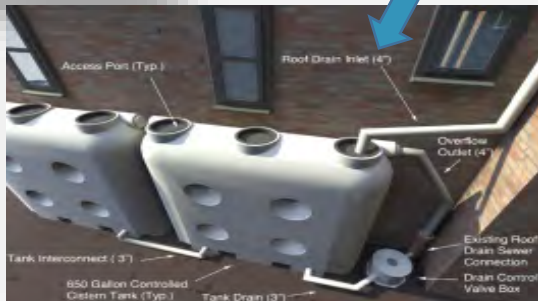


Mitigate Constraints of  
Shallowing Groundwater  
Table and Increasing  
Tailwater

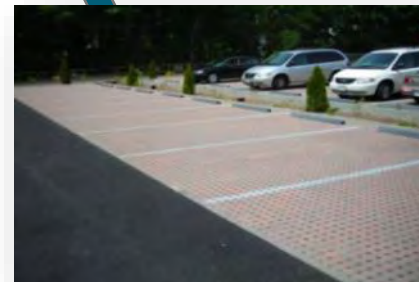
Planter  
Boxes /  
Tree  
Boxes



Stormwater  
Harvesting



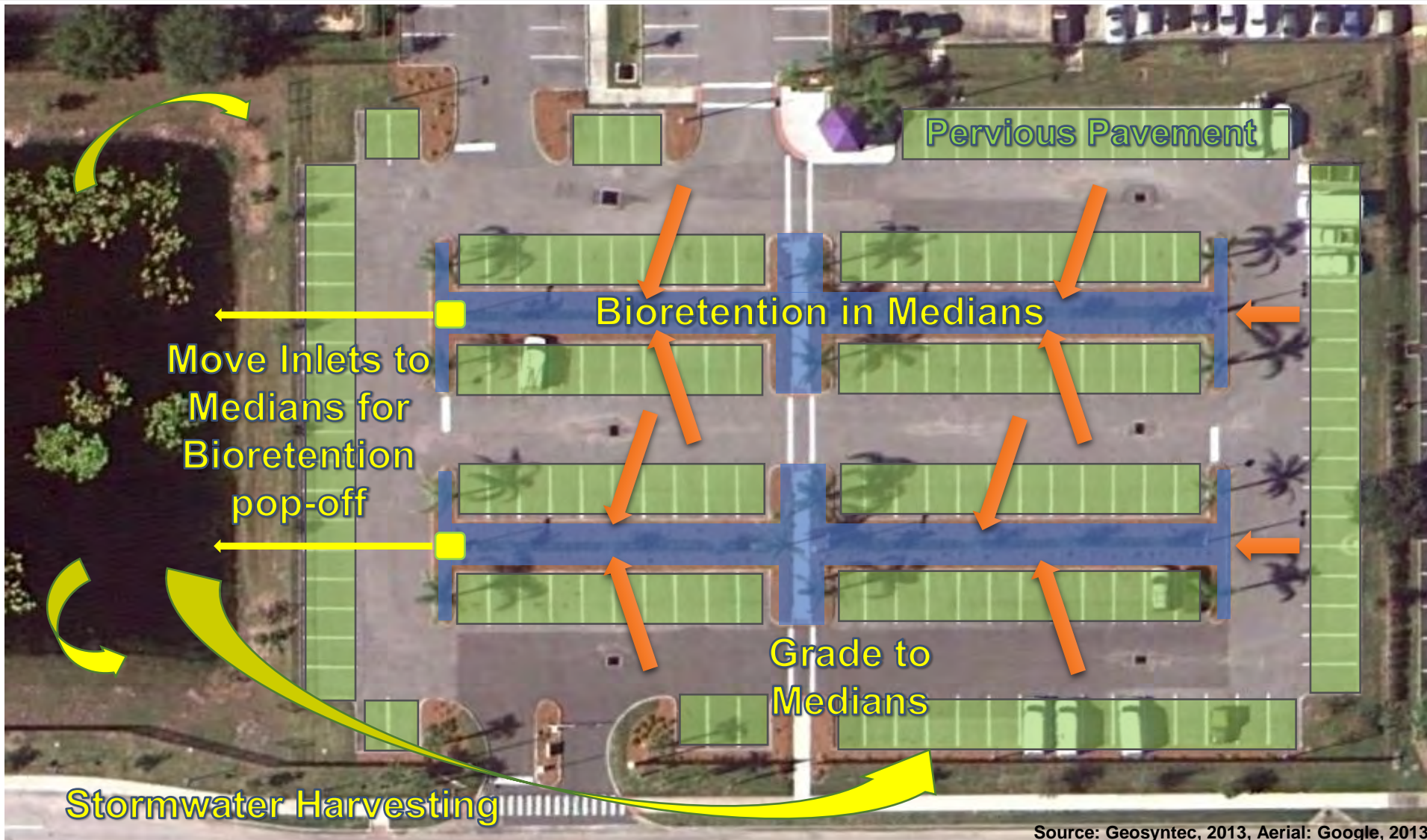
Pervious  
Pavement



Receiving Water



# Restoration Strategies – Structural BMP Types, Benefits, and Challenges



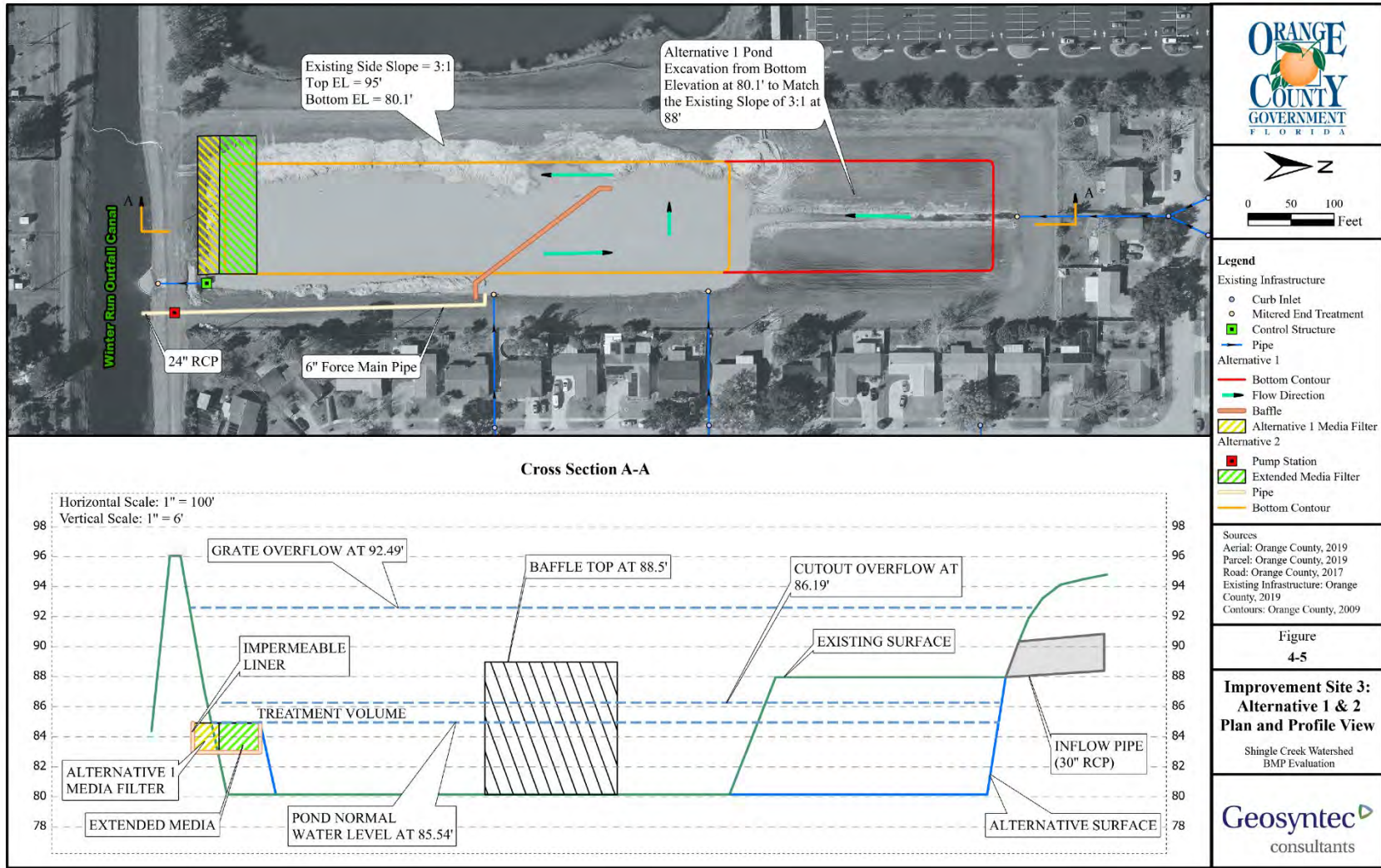
**Alternative  
Stormwater  
Management**

**Green  
Infrastructure**

**Low Impact  
Design**

Source: Geosyntec, 2013, Aerial: Google, 2013

# Restoration Strategies – Structural BMP Types, Benefits, and Challenges



## Retrofitting Existing BMPs

- Shingle Creek Pond
  - Expand pond
  - Add BAM
  - Treat baseflow with pump system



# Restoration Strategies

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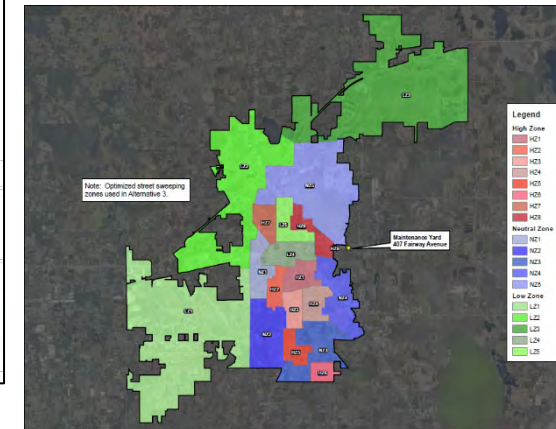
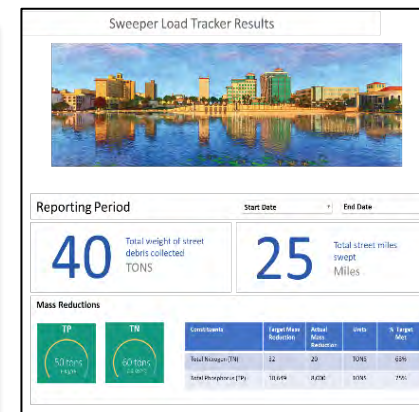
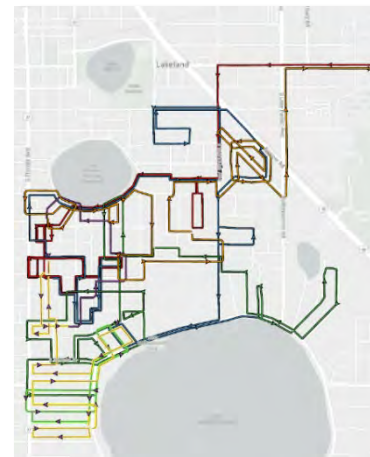
- Stormwater and BMP Inventory
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# Restoration Strategies – Non-Structural BMP Types and Challenges

## Lakeland Street Sweeping Study

- Characterize the street debris collected for street segments with different land use and tree canopy characteristics
  - Organic vs Inorganic
  - Nutrient content
- Evaluate and optimize the street sweeping practices in the City of Lakeland
  - Streets currently being swept (all public curbed streets)
  - Divided into several zones
- Optimize routes by zones and trips to minimize travel time and save fuel costs
- Optimization shows that the City can decrease the cost per pound of TN or TP removed utilizing new zones and frequencies
- Lakeland received approval from FDEP to use site specific nutrient concentration data in future NPDES reporting

Scenario	Cost (\$)	Curb Miles Swept (mi)	Mass of Street Debris Collected (lb)	TN (lb)	TP (lb)	TN (\$/lb)	TP (\$/lb)	TN (lb/\$1000)	TP (lb/\$1000)
NPDES	689,779	16,584	3,544,577	2578	1335	267.58	516.81	3.74	1.93
Existing	689,779	16,584	3,274,021	2501	1231	275.81	560.37	3.63	1.78
Alternative 1	689,779	16,584	3,271,511	6908	2508	99.85	275.04	10.02	3.64
Alternative 2	693,027	16,662	3,264,861	7110	2541	97.47	272.79	10.26	3.67
Alternative 3	681,164	16,377	3,252,778	7211	2553	94.47	266.79	10.59	3.75





# Restoration Strategies

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- Stormwater and BMP Inventory
- Large Scale BMP Planning / Siting
- Structural BMPs types, Benefits, and Challenges
- Non-Structural BMPs Types and Challenges
- **Real Time / Active BMP Controls**
- Future Climate Impacts



# Restoration Strategies – Real Time / Active BMP controls

## Ormond Beach Laurel Creek Basin Project



Historic flooding after the 2009 storm

### HURRICANE IRMA

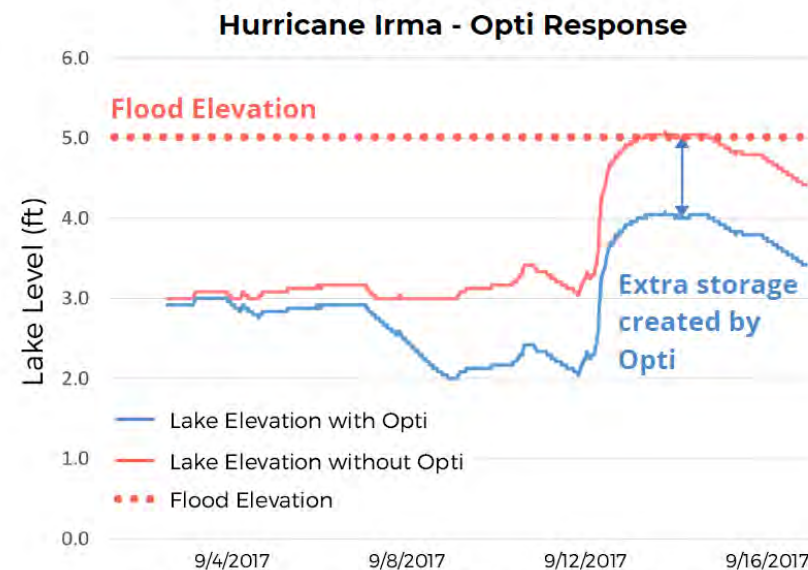
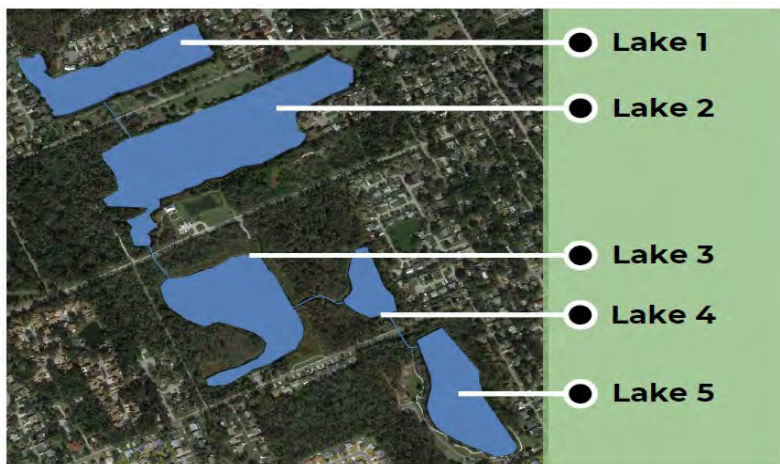
Over the course of 3 days in September 2017, Hurricane Irma dropped nearly 9 inches of rain over central and eastern Florida. During this period, the Central Park Lakes received 190 ac-ft of inflow.

With Opti's real-time monitoring and forecast based control solution, the lakes were lowered in anticipation of the Hurricane, protecting residents from flooding.

### Water Level During Irma



Source: [https://optirtc.com/assets/images/case-studies/CaseStudy-OrmondBeach.pdf?\\_cchid=04fa6d00dba4b155e4cba1dca6503120](https://optirtc.com/assets/images/case-studies/CaseStudy-OrmondBeach.pdf?_cchid=04fa6d00dba4b155e4cba1dca6503120)



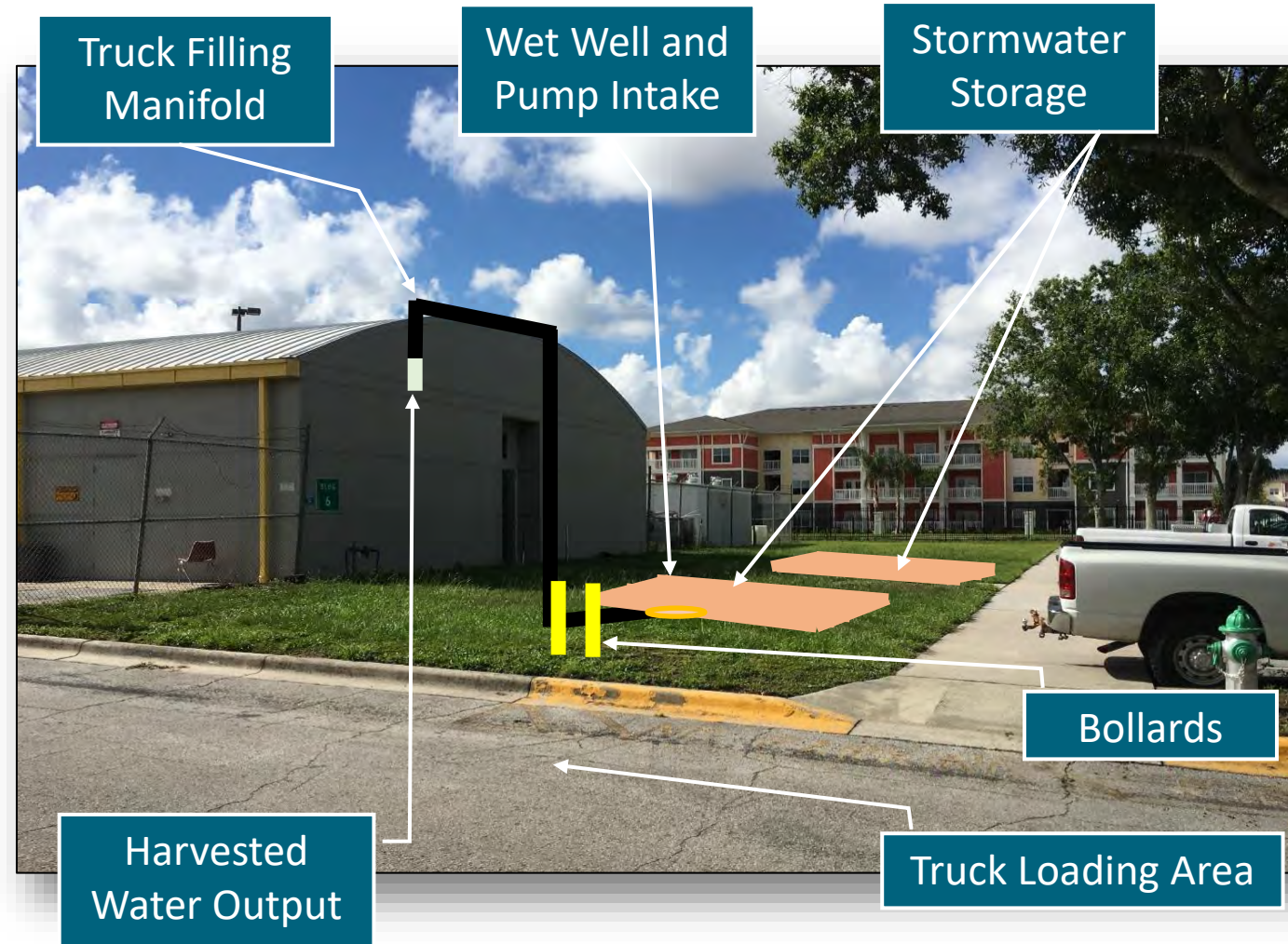
Comparison of forecast based management (blue) vs. traditional pump controls (red)



# Restoration Strategies – Real Time / Active BMP controls

## Stormwater Harvesting Site Layout

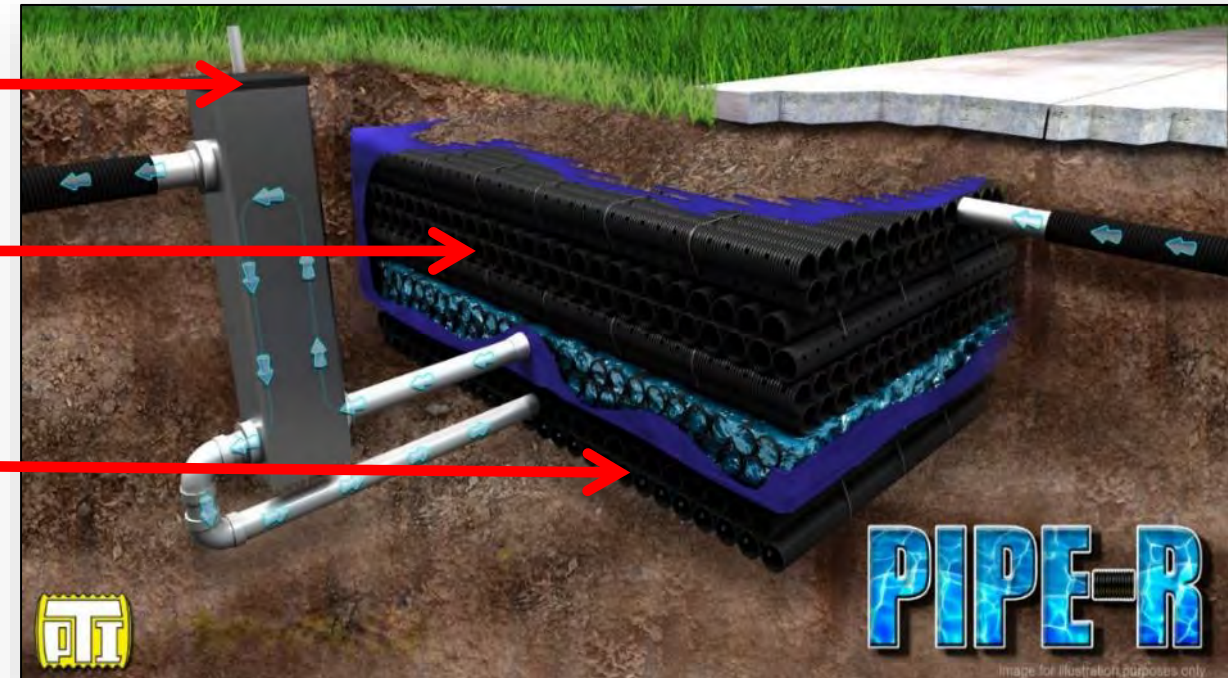
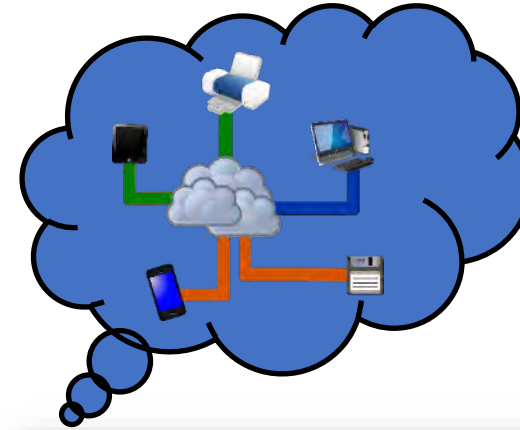
- Designed, installed, and monitored stormwater harvesting demonstration project at Orange County Public Works Maintenance Yard
- System to collect stormwater from maintenance building roof
- 10,300 gallons underground reservoir (PIPE-R)
- Provide water for spray trucks and jetter trucks
- Real-time control management of storage (OPTI)
- Monitor system for water quantity and water quality for 1 year
- Based on modeling results of this system the following benefits can be expected
  - Reduce potable water use by estimated 70,000 gallons per year
    - Makes the County more sustainable
    - Cost savings
  - Reduce stormwater leaving site by estimated 83% on an average annual basis
    - Reduce pressure on downstream drainage infrastructure
    - Improve water quality by reducing mass of pollutants discharged to surface water bodies
  - Increase groundwater recharge by estimated 46,000 gallons per year



# Restoration Strategies – Real Time / Active BMP controls

## Stormwater Harvesting System Description

- Main Components
  - Reservoir storage layer
    - Storage of harvested water
    - 10,300 gallons
  - Control box
    - Controls the water level in the reservoir layer
    - Will use real-time control technology (smart controls)
      - Hold on to water when it is needed
      - Release water when it is not needed (before rain event)
    - Location of pump
  - Drainfield overflow
    - Allows water to infiltrate prior to discharge to drainage infrastructure
    - Recharge the groundwater



# Restoration Strategies

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- Stormwater and BMP Inventory
- Large Scale BMP Planning / Siting
- Structural BMPs types, Benefits, and Challenges
- Non-Structural BMPs Types and Challenges
- Real Time / Active BMP controls
- **Future Climate Impacts**

# Restoration Strategies – Future Climate Impacts

Existing and Forecasted Nuisance Flooding Conditions at **St. Augustine's**  
Maria Sanchez Lake based on FDEO's 2016 *Coastal Vulnerability Assessment*



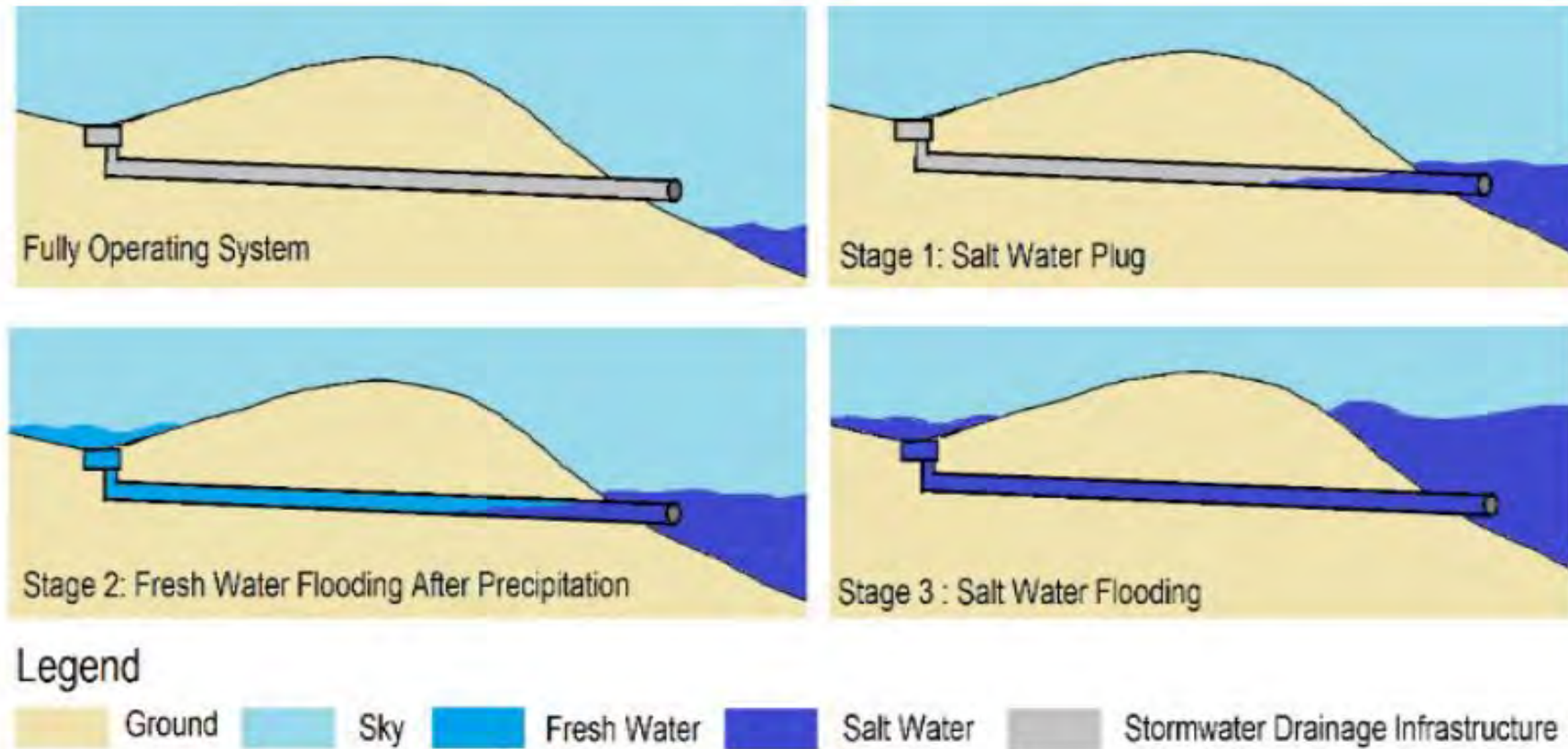
Existing

12" SLR  
(2030s)

24" SLR  
(2040s)

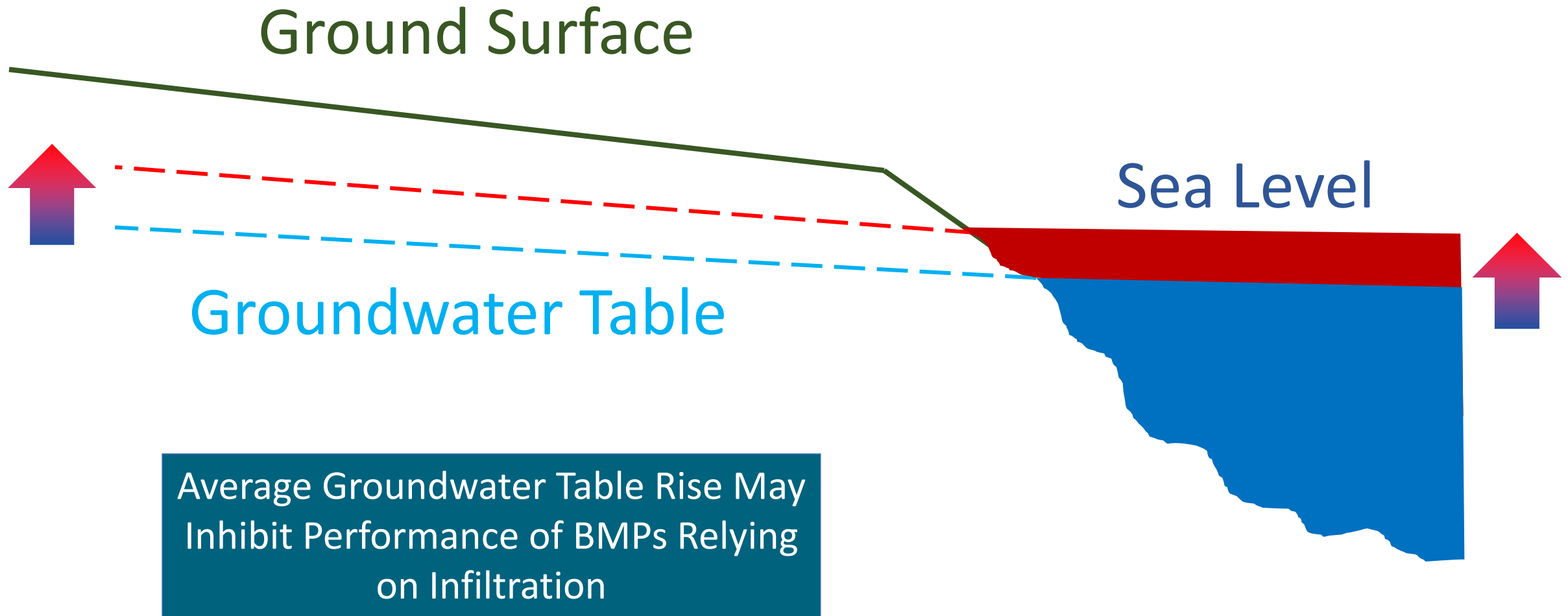
# Restoration Strategies – Future Climate Impacts

**Figure 3:** Stormwater System Intrusion Examples



*Image Courtesy of Emily Neiderman, Stetson University*

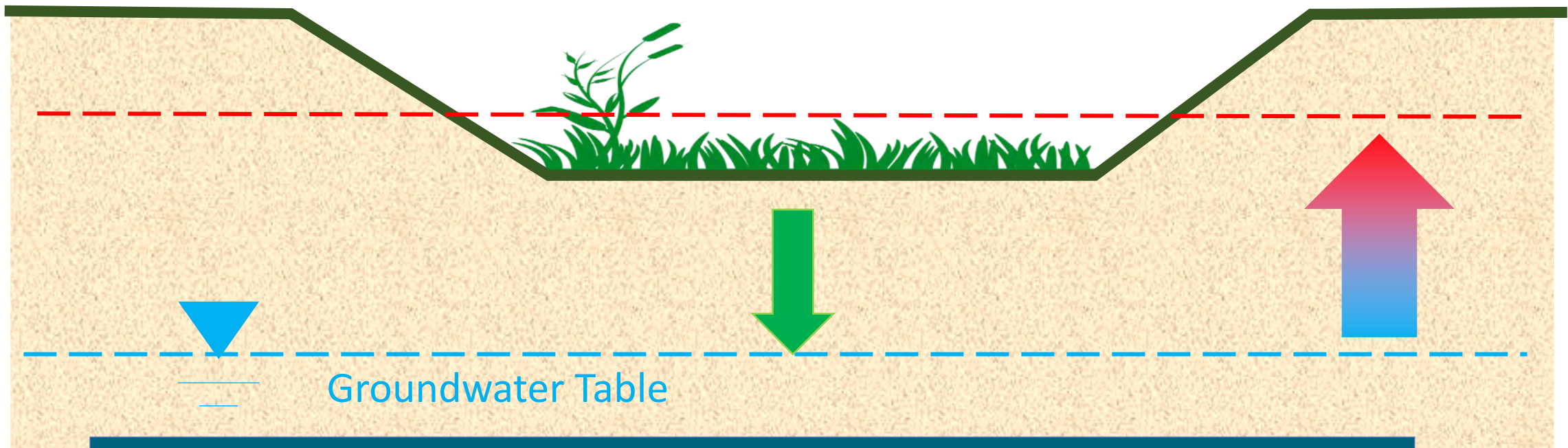
# Restoration Strategies – Future Climate Impacts



# Restoration Strategies – Future Climate Impacts

## Retention Pond / Bioretention / Rain Garden / Swale

Ground Surface



Average Groundwater Table Rise May Inhibit Performance of BMPs Relying on Infiltration

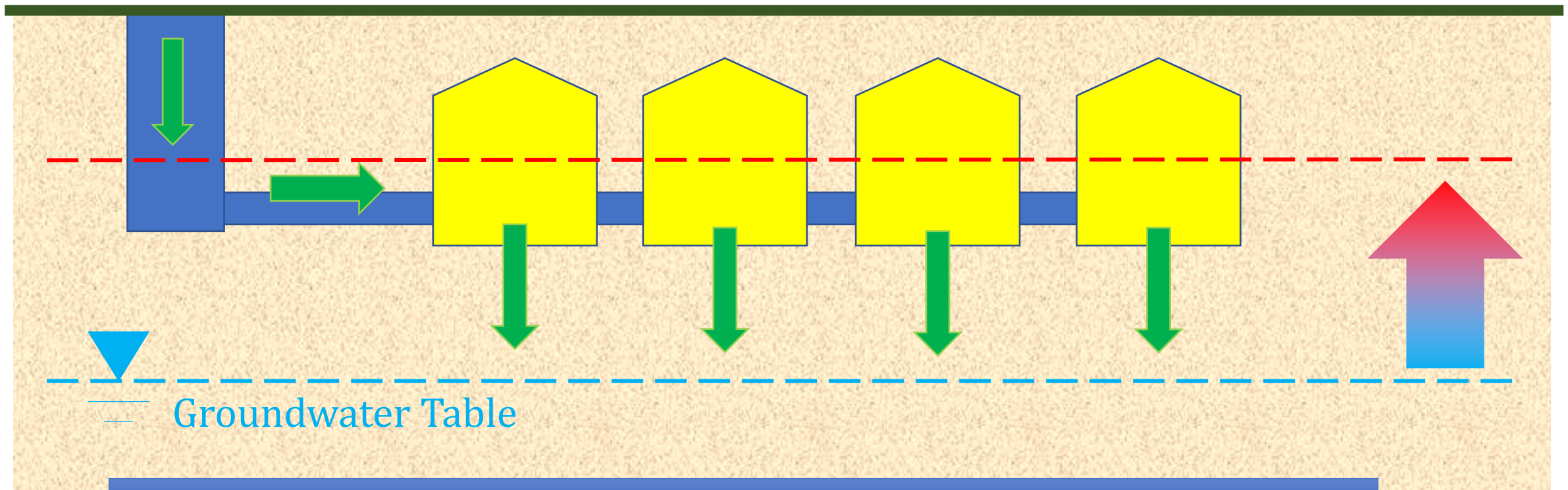


# Restoration Strategies – Future Climate Impacts



## Exfiltration System / French Drains

Ground Surface

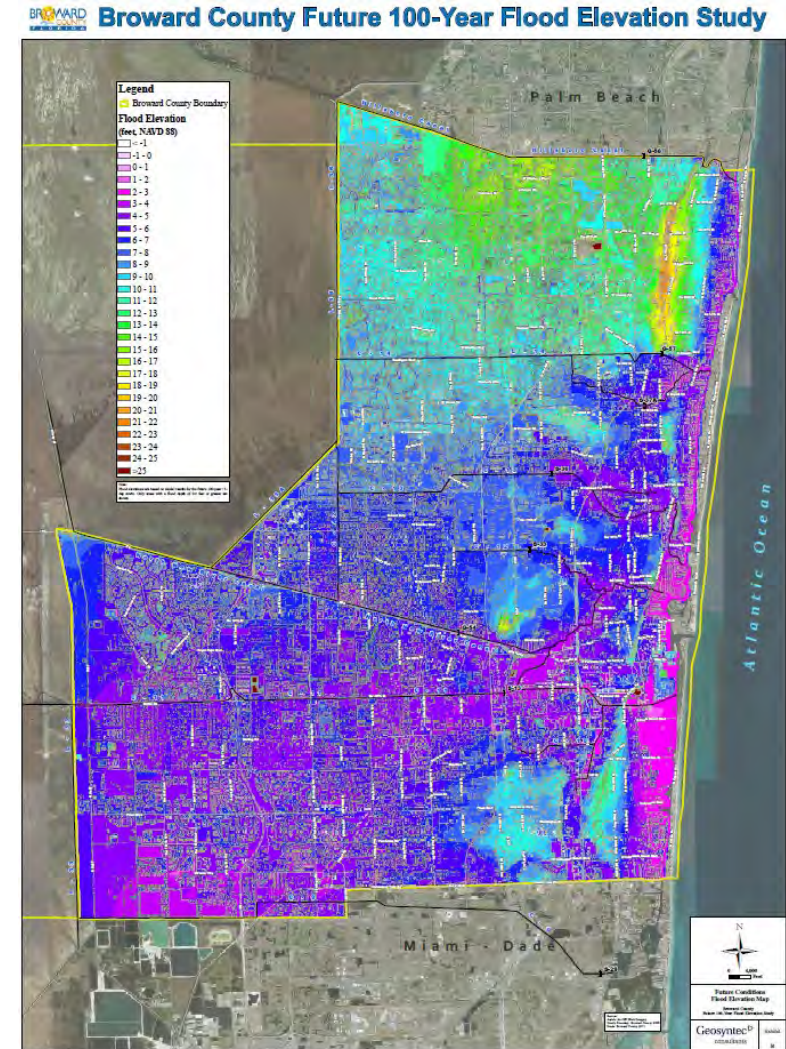
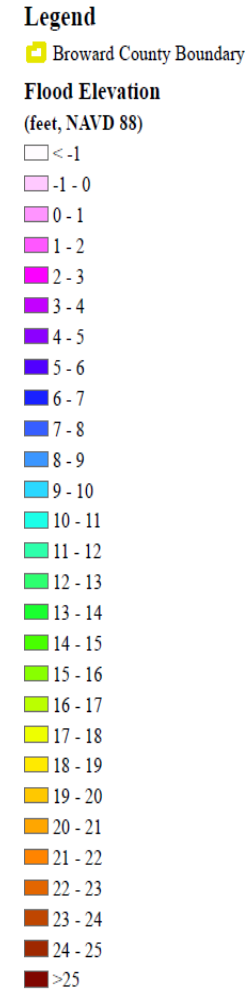


Average Groundwater Table Rise May Inhibit Performance of BMPs Relying on Infiltration

# Restoration Strategies – Future Climate Impacts

## Broward County Future Conditions 100-Year Flood Community Map Project

- **Goals:**
  - Future resiliency for buildings and infrastructure in face of projected sea level rise and climate change
  - Reducing flood risk for development and redevelopment
  - Increasing sustainability of structures over lifespan
  - Incorporate future map into County code
- **Approach and Advantages:**
  - Integrated surface water – groundwater hydrological model
  - **Reflects future sea level rise, groundwater table rise, rainfall, and land use changes**
  - Support updates for water management operations
  - Coordinate with 30 municipalities and 21 water control districts, SFWMD, and USGS
  - Develop Future Conditions Rainfall Intensity- Duration data
  - Consider ongoing FEMA coastal flood surge modeling efforts
- Develop regulatory future conditions 100-year flood elevation maps to establish finished floor elevations



# Restoration Strategies – Future Climate Impacts

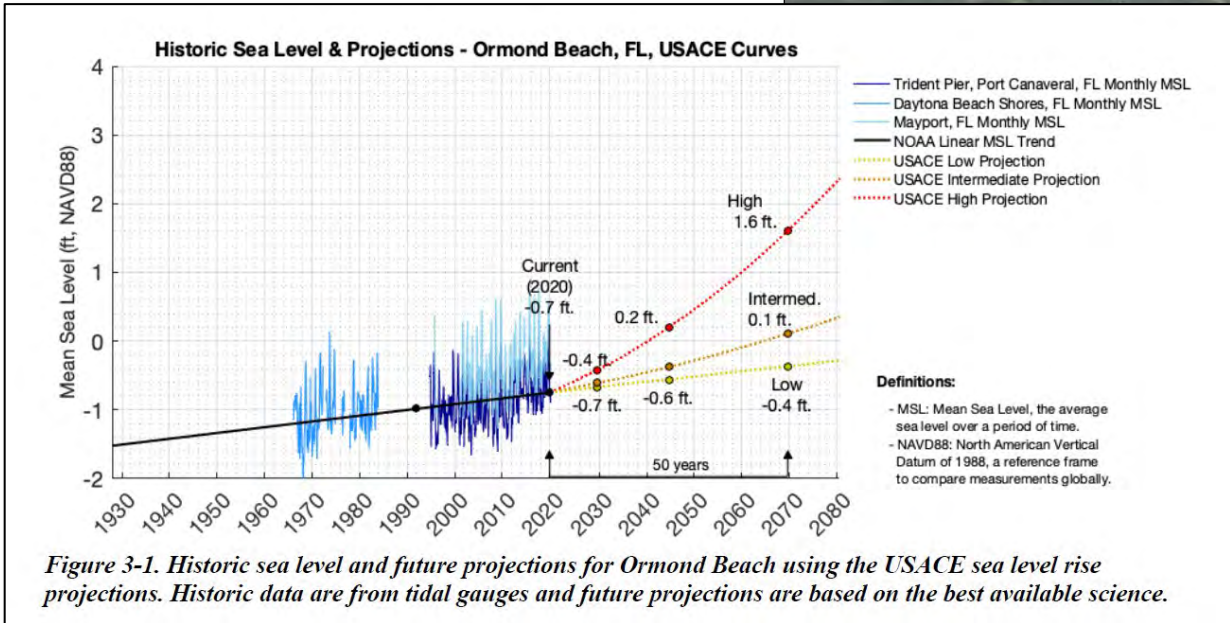
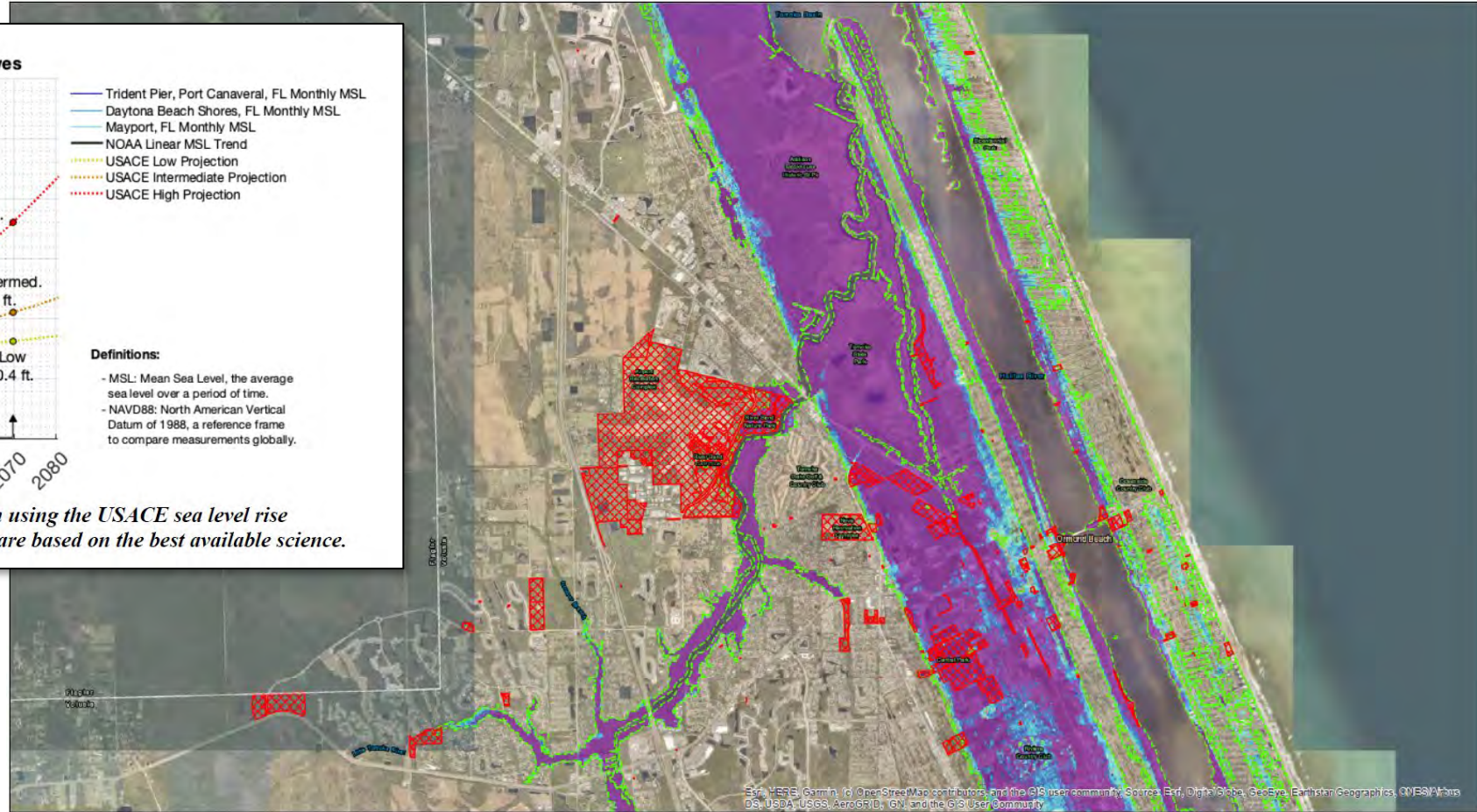


Figure 3-1. Historic sea level and future projections for Ormond Beach using the USACE sea level rise projections. Historic data are from tidal gauges and future projections are based on the best available science.



CITY OF ORMOND BEACH STORMWATER MASTER PLAN UPDATE	Year:	2040	Legend:	City-Owned Parcels	Depth of Flooding (feet)
	Storm Category:	CAT 3			
	Precipitation Event:	N/A			
		NOAA High			

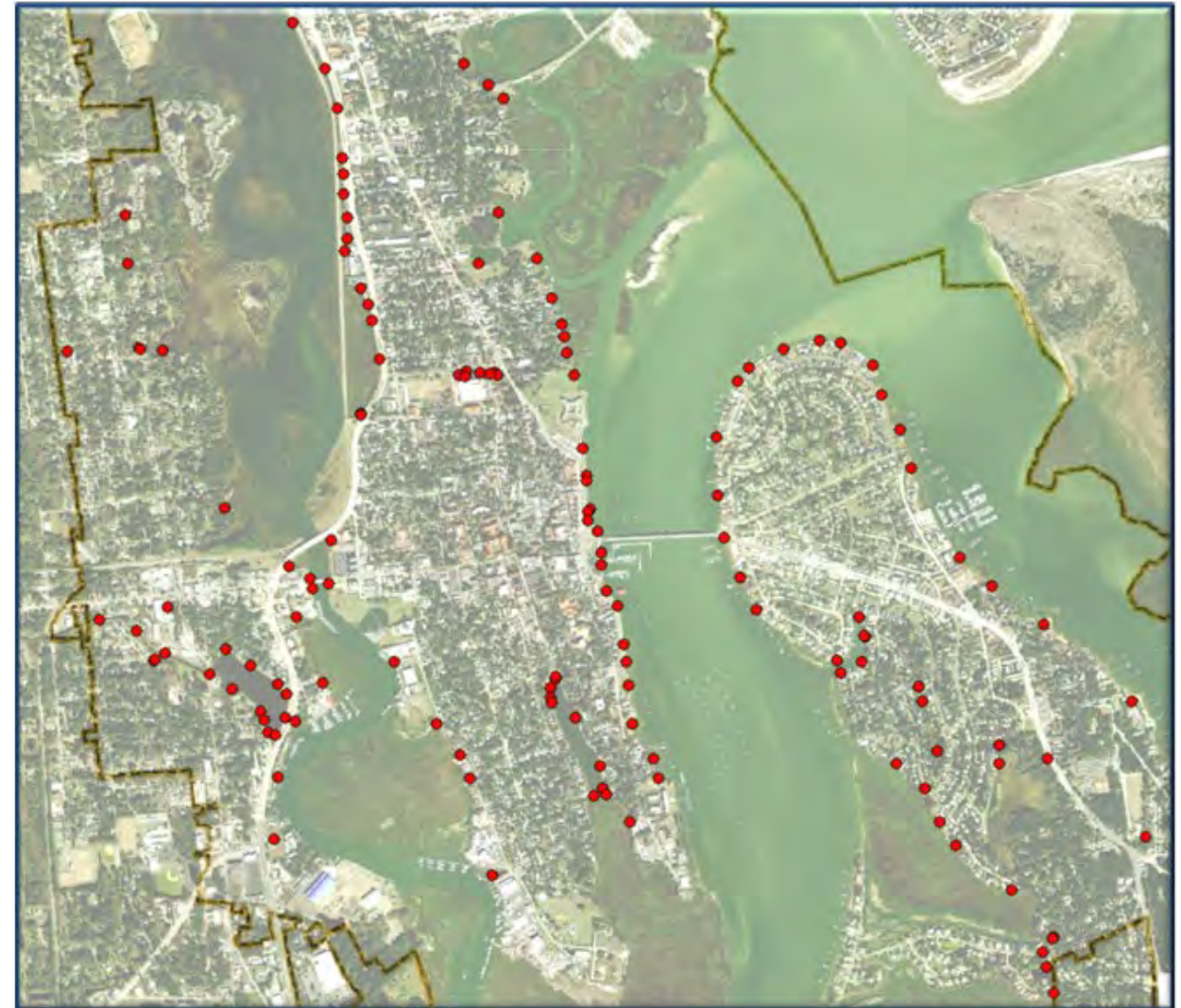
## Ormond Beach Stormwater Master Plan Critical Asset Vulnerability Assessment

Identifying Preliminary Risk Targets to Address Flood Resiliency

# Restoration Strategies – Future Climate Impacts

## St. Augustine Outfall Master Plan

1. Data collection
2. Comprehensive outfall atlas
3. Field confirmation of outfall data
4. Future resiliency and adaptation criteria evaluation
5. Outfall improvement assessment
6. Capital project prioritization
7. Master plan



**Thank you!**

**Questions?**

